

#### **AGENDA**

## FOR AUDIT COMMITTEE MEETING TO BE HELD ON

### 14 NOVEMBER 2017 AT 6:30 PM

### IN COMMITTEE ROOMS, 12 JAMES STREET, SALISBURY

### **MEMBERS**

Cr G Reynolds (Chairman)

Cr G Caruso

Mr N Ediriweera

Mr C Johnson (Deputy Chairman)

Ms K Verrall

### **REQUIRED STAFF**

Chief Executive Officer, Mr J Harry

General Manager Business Excellence, Mr C Mansueto

Manager Governance, Mr M Petrovski

Business Analyst - Internal Audit & Risk, Mr G Kendall

### **APOLOGIES**

Apologies have been received from Cr G Reynolds and Cr G Caruso.

### LEAVE OF ABSENCE

### PRESENTATION OF MINUTES

Presentation of the Minutes of the Audit Committee Meeting held on 10 October 2017.

### **REPORTS**

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### **OTHER BUSINESS**

### **CLOSE**



### MINUTES OF AUDIT COMMITTEE MEETING HELD IN COMMITTEE ROOMS, 12 JAMES STREET, SALISBURY ON

### **10 OCTOBER 2017**

### **MEMBERS PRESENT**

Cr G Reynolds (Chairman)

Cr G Caruso Mr N Ediriweera

Mr C Johnson (Deputy Chairman)

Ms K Verrall

#### **OBSERVERS**

Nil

#### **STAFF**

Chief Executive Officer, Mr J Harry

General Manager Business Excellence, Mr C Mansueto

Manager Governance, Mr M Petrovski Manager Financial Services, Ms K George

Senior Accountant Mr T Aplin

Business Analyst - Internal Audit & Risk, Mr G Kendall

The meeting commenced at 6:31pm

The Chairman welcomed the members, staff and the gallery to the meeting.

### **APOLOGIES**

Nil

### LEAVE OF ABSENCE

Nil

### PRESENTATION OF MINUTES

Moved Cr G Caruso Seconded Mr C Johnson

The Minutes of the Audit Committee Meeting held on 11 July 2017, be taken and read as confirmed.

**CARRIED** 

### **REPORTS**

Administration

### 4.0.1 Appointment of Deputy Chairman - Audit Committee

Moved Ms K Verrall Seconded Cr G Caruso

1. Mr C Johnson be appointed as Deputy Chairman of the Audit Committee for the remainder of the term of Council.

**CARRIED** 

### **4.0.2** Future Reports for the Audit Committee of Council

Moved Ms K Verrall Seconded Mr C Johnson

1. The information be received.

**CARRIED** 

### Reports

# 4.2.1 Report to the Audit Committee for the year ended 30 June 2017, prepared by Bentleys

Moved Ms K Verrall Seconded Mr C Johnson

1. The information be received.

**CARRIED** 

### 4.2.2 End of Financial Year Statements and Analysis

Moved Mr C Johnson Seconded Ms K Verrall

- 1. The information be received.
- 2. In accordance with Section 126(4)(a) of the Local Government Act 1999 the Audit Committee advises that it has reviewed the annual financial statements of the Council for the year ended 30 June 2017 and is satisfied they present fairly the state of affairs of Council, subject to satisfactory responses to the following questions taken on notice which will be circulated out of session, with changes in the financial statements made where appropriate:
  - a. How is it that the Statement of Cash Flows has Payment for Materials, Contracts and Other Expenses of \$54M, whereas the Statement of Comprehensive Income shows \$48.8M, without a \$6M reduction in creditors?
  - b. Why does Note 11 reconciliation of Cash show a balance of Net (increase)/decrease in inventories and Net increase/(decrease) in Trade and Other Payables which are inconsistent with the balance sheet?
  - c. Why does the movement in the share of the operating result for NAWMA in Note 19 not reconcile to the equity share disclosed in the Statement of Comprehensive Income?
- 3. In accordance with Regulation 22 of the Local Government (Financial Management) Regulations 2011 clauses (3) (a) and (4), that the Chief Executive Officer and the Chair of the City of Salisbury Audit Committee sign the statement to certify the independence of the Council Auditor, Bentleys.

**CARRIED** 

### OTHER BUSINESS

Nil

The meeting closed at 7:18 pm.

CHAIRMAN	
DATE	

**ITEM** 4.0.1

AUDIT COMMITTEE

**DATE** 14 November 2017

**HEADING** Future Reports for the Audit Committee of Council

**AUTHOR** Michelle Woods, Projects Officer Governance, CEO and

Governance

**CITY PLAN LINKS** 4.3 Have robust processes that support consistent service delivery

and informed decision making.

**SUMMARY** This item details reports to be presented to the Audit Committee of

Council as a result of a previous Council resolution. If reports have been deferred to a subsequent meeting, this will be indicated, along

with a reason for the deferral.

#### RECOMMENDATION

1. The information be received.

### **ATTACHMENTS**

There are no attachments to this report.

### 1. BACKGROUND

1.1 A list of resolutions requiring a future report to Council (via the Audit Committee) is presented to each meeting for noting.

### 2. REPORT

2.1 At the time of preparing this report, there are currently no resolutions of Council requiring a further report to be presented to the Audit Committee.

### 3. CONCLUSION / PROPOSAL

3.1 Future reports for the Audit Committee of Council have been reviewed and there are none that require a report to be presented to the Audit Committee.

#### **CO-ORDINATION**

Officer: Executive Group MG

Date: 06/11/2017 02/11/2017

INFORMATION

4.0.2

**ONLY** 

AUDIT COMMITTEE

**DATE** 14 November 2017

**HEADING** Proposed Audit Committee Meeting Schedule for 2018

**AUTHOR** George Kendall, Business Analyst - Internal Audit & Risk, CEO

and Governance

**CITY PLAN LINKS** 4.3 Have robust processes that support consistent service delivery

and informed decision making.

**SUMMARY** This report provides the proposed Audit Committee of Council

meeting schedule for 2018. It should be noted that this schedule is provided for information only and the Formal Meeting Schedule 2018 has not yet been endorsed by Council, as such the dates in this

report may be subject to change.

#### RECOMMENDATION

1. That the information be received.

### **ATTACHMENTS**

There are no attachments to this report.

### 1. BACKGROUND

- 1.1 Under section 87(1) of the *Local Government Act 1999* (the Act), Council must determine the time and place of ordinary meetings of a Council committee.
- 1.2 Section 87(2) of the Act provides that a Council or Council committee must, in appointing a time for the holding of an ordinary meeting of a Council committee, take into account:
  - 1.2.1 the availability and convenience of members of the committee; and
  - 1.2.2 the nature and purpose of the committee.
- 1.3 The Audit Committee is a standing committee of Council.
- 1.4 Meetings of the Audit Committee need to be arranged at suitable intervals to ensure that the Council remains sufficiently informed of its activities.

### 2. REPORT

- 2.1 The following dates have been proposed for the Audit Committee of Council meetings in 2018;
  - 2.1.1 Tuesday 13th February 2018
  - 2.1.2 Tuesday 10th April 2018
  - 2.1.3 Tuesday 10th July 2018
  - 2.1.4 Tuesday 9th October 2018 (financials only)
  - 2.1.5 Tuesday 13th November 2018
- 2.2 The start time of each meeting is proposed to be 6:30pm. It is also proposed that an in camera session of the Audit Committee and the Internal and External Auditors will be held between 6pm and 6:30pm on Tuesday 9<sup>th</sup> October 2018.
- 2.3 Council is responsible for endorsing the Formal Meeting Schedule 2018 and as such the above dates may be subject to change.

### 3. CONCLUSION / PROPOSAL

3.1 A proposed 2018 meeting schedule for the Audit Committee has been provided in this report for information purposes.

#### **CO-ORDINATION**

Officer: MG Exec

Date: 06/11/2017

**ITEM** 4.2.1

AUDIT COMMITTEE

**DATE** 14 November 2017

**HEADING** Asset Policy Review

**AUTHOR** Matthew Coldwell, Senior Accountant Projects & Assets, Business

Excellence

**CITY PLAN LINKS** 4.5 To apply business and resource management that enables

excellent service delivery and financial sustainability

**SUMMARY** This report seeks consideration by the Audit Committee prior to

submitting to Council the opportunity to review our Asset Depreciation Policy within the statutory required review period.

### RECOMMENDATION

1. The information be received.

2. The Asset Deprecation Policy, as set out in Attachment 1 be endorsed.

### **ATTACHMENTS**

This document should be read in conjunction with the following attachments:

1. Asset Depreciation Policy

#### 1. BACKGROUND

1.1 The development and adoption of accounting policies and procedures with regard to assets, is an essential component of the long term financial management and asset management planning of Council and is an important step in ensuring the consistency of the financial information being presented to its users, especially within the context of Council assets worth approximately \$1.8 billion in total.

### 1. CONSULTATION / COMMUNICATION

1.1 Nil

### 2. REPORT

2.1 At the previous review of asset accounting policies considered by the audit committee 13 October 2015, it was identified, in line with Council's Governance Framework, that the majority of the documents were more accounting procedures by nature, providing guidance to staff on the appropriate accounting treatment of Council assets. Further, many of the requirements for treatment of infrastructure assets is governed by Australian Accounting Standards, the *Local Government Act* 1999, and the *Local Government (Financial Management) Regulations 2011* and consequently require a limited amount of policy decisions to be made by the

Council with respect to infrastructure assets. As a result of this, the policies listed below were endorsed to no longer be retained as Council policies, but have continued where appropriate as administrative procedures:

- Asset Capitalisation Policy
- Asset Depreciation Policy
- Asset Impairment Policy
- Accounting Treatment of Land Under Roads Policy
- Asset Revaluation Policy
- 2.2 However a component of the Asset Depreciation Policy was required to be retained as a Council Policy, as it states the Depreciation Method to be applied in calculating the depreciation on Council assets. The approach was taken to separate this component from any procedural elements, so that Council can appropriately consider its policy position via the stand alone policy attached.
- 2.3 There are no changes in the policy position from the previous review.

#### 3. CONCLUSION / PROPOSAL

- 3.1 The attached policy is provided for Audit Committee review prior to Councils consideration and is reflective of a need for council policy decisions in relation to our infrastructure assets.
- 3.2 In endorsing this policy, Council are not making any changes to their current policy position.

### **CO-ORDINATION**

Officer: Exec

Date: 06/11/2017



### **Asset Depreciation Policy**

Policy Type:	Policy		
Approved By:	Council	Decision No:	<u>0681/2015</u>
Approval Date:	<u>26/10/15</u>	Commencement Date:	1 July 2015
Review Date:	25/11/17	Internal Reference No.:	
Department:	Business Excellence	Division:	Financial Services
Function:	7 - Financial Management	Responsible Officer:	Manager Financial Services

#### A – PREAMBLE

1. The Accounting Standard AASB 116 – Property, Plant & Equipment prescribes the accounting treatment for property, plant and equipment so that users of the financial report can discern information about an entities investment in its property plant and equipment and the changes in such investment. One of the principal issues in accounting for property, plant and equipment is how a recognised asset is to be depreciated, taking into consideration its cost /fair value, it's remaining useful life, any residual value at the conclusion of its useful life and the depreciation method by which the consumption of the assets economic benefits are consumed. This can have significant implications for the operating result of the Council.

#### **B-SCOPE**

 This policy directs those Council officers who are charged with accounting for Councils assets and related purposes.

### C – POLICY PURPOSE/OBJECTIVES

1. This policy specifies what depreciation method, is to be applied to Councils assets.

#### **D - DEFINITIONS**

- Property, plant and equipment Tangible items that are held for use in the production or supply of
  goods or services, for rental to others, or for administrative purposes; and are expected to be used
  during more than one accounting period.
- Recognition The cost of an item of property, plant & equipment shall be recognised as an asset if, and only if it is probable that future economic benefits associated with the item will flow to the entity; and the cost of the item can be measured reliably.
- 3. Fair Value The price that would be received to sell an asset in an orderly transaction between market participants at the measurement date".

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<sup>&</sup>lt;sup>1</sup> AASB 0013 Fair Value Measurement; paragraph 9

- 4. *Cost* The amount of cash or cash equivalents paid or the fair value of the other consideration given to acquire an asset at the time of its acquisition or construction.
- 5. Depreciation The systematic allocation of the depreciable amount of an asset over its useful life
- Depreciable Amount The cost / fair value of an asset, or other amount substituted for cost / fair value, less its residual value.
- Residual Value The amount that the Council would currently obtain from disposal of the asset, after deducting the estimated costs of disposal, if the asset were already of the age and in the condition expected at the end of its useful life.
- 8. Useful Life The period over which an asset is expected to be available for use by the Council; or the number of production or similar units expected to be obtained from the asset.

#### E - POLICY STATEMENT

- AASB 116 Property, Plant and Equipment, states that the depreciation method used by an
  organisation to depreciate an item of Property, plant and equipment shall reflect the pattern in which
  the assets future economic benefits are expected to be consumed.
  As such, Council has elected to use the straight line depreciation methodology for all its assets on the
  basis that the economic benefits provided by the assets (the service provided), are generally used in a
  consistent manner throughout the useful life of the asset. This methodology results in a constant
  depreciation charge over the useful life of the asset, provided that the asset's useful life or residual
  values do not change.
- Estimates for useful lives, asset measurements, conditions and residuals used to calculate depreciation charges are based on information derived from the prior knowledge and experience of asset managers and the audit and inspection of assets conducted by both officers of Council and appropriately experienced external parties.
- Councils applied depreciation methods and estimates for asset useful lives and residual values are reviewed on an annual basis to ensure their continued relevance and appropriateness in accordance with Australian Accounting Standards.

#### F - LEGISLATION

- 1. Local Government Act 1999
- 2. Local Government (Financial Management) Regulations 2011.

#### **G-REFERENCES**

- 1. AASB 13 Fair Value Measurement
- 2. AASB 116 Property, Plant & Equipment
- 3. AASB 108 Accounting Policies, Changes in Accounting Estimates and Errors
- UIG 1030 Depreciation of Long Lived Physical Assets

#### H - ASSOCIATED PROCEDURES

- 1. Asset Depreciation Procedure
- 2. Asset Capitalisation Procedure
- 3. Asset Revaluation Procedure

#### **Document Control**

Document ID	Asset Depreciation Policy
Prepared by	Matthew Coldwell
Version	0.1
Document Status	XXX
Issue Date	XXX

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**ITEM** 4.2.2

**AUDIT COMMITTEE** 

**DATE** 14 November 2017

**HEADING** Treasury Policy

**AUTHORS** Kate George, Manager Financial Services, Business Excellence

Tim Aplin, Senior Accountant, Business Excellence

**CITY PLAN LINKS** 4.5 To apply business and resource management that enables

excellent service delivery and financial sustainability

4.4 To ensure informed and transparent decision-making that is

accountable and legally compliant

**SUMMARY** This report presents the Treasury Management Policy to the Audit

Committee and Council for consideration and endorsement.

#### RECOMMENDATION

1. Information be received.

2. The Treasury Policy, as set out in Attachment 1 be endorsed.

### **ATTACHMENTS**

This document should be read in conjunction with the following attachments:

1. Treasury Policy

### 1. BACKGROUND

- 1.1 The Local Government Act, 1999, sets out Council's powers in relation to investments and borrowings. The policy set out in Attachment 1 details Councils position in relation to Treasury Management and is aligned to the requirements of the legislation.
- 1.2 The attached Treasury Policy is effectively Council's mandate to the administration as it provides the direction and also limitations to undertake investment activities, to be exercised under appropriate delegations.

### 2. CONSULTATION / COMMUNICATION

2.1 Internal

2.1.1 Nil

2.2 External

2.2.1 Nil

### 3. REPORT

- 3.1 The Treasury Policy has been reviewed having regard to the legislative requirements of the Local Government Act 1999 and the Local Government (Financial Management) Regulations 2011.
- 3.2 Further the policy has also been reviewed against the recommendations contained within the LGA 'Financial Sustainability' Information Paper No. 15: Treasury Management (revised February 2015) which is considered to be the best practice Treasury Management guidelines for Local Government. The Treasury Policy as it stands is in-line with the guidance provided in this information paper.
- 3.3 The Treasury Policy as set out in Attachment 1 of this report is an endorsement of the existing policy, which was last reviewed by the Audit Committee in April 2016. There are no recommended changes relating to the policy position and the policy sets out an appropriate mix of flexible and certain interest rate exposures on both investment and borrowing facilities.
- 3.4 As part of the previous review of the Treasury Policy, it was considered appropriate that the Sundry Projects Fund Policy was removed as a standalone policy and incorporated into the Treasury Policy. This decision was premised on the linkages between the two policies. As part of the current review of the Treasury Management Policy this incorporation was reconsidered. As there have been no changes to the underlying policy statements, the incorporation of the Sundry Projects Fund provisions have been maintained.

### 4. CONCLUSION / PROPOSAL

- 4.1 The Treasury Management Policy has been reviewed with regards to the Legislative provisions of the Local Government Act 1999, the Local Government (Financial Management) Regulations 2011 and the guidance contained within LGA 'Financial Sustainability' Information Paper No. 15: Treasury Management.
- 4.2 The Treasury Policy as set out in Attachment 1 is provided to the Audit Committee for review and the provision of feedback prior to the policy being presented to Council for consideration at its November meeting.

### **CO-ORDINATION**

Officer: Exec

Date: 06/11/2017



### **Treasury Policy**

Policy Type:	Policy		
Approved By:	Council	Decision No:	2010/2128, 2011/327,
			2013/1927, 1026/2016
Approval Date:	23 March 2010	Last Reapproval Date:	26 April 2016
Review Date:	April 2018	Internal Reference No.:	
Department:	Business Excellence	Division:	Financial Services
Function:	7 - Financial Management	Responsible Officer:	Manager, Financial Services

#### A - PREAMBLE

- This policy provides clear direction to management, staff and Council in relation to the treasury function. It underpins Council's decision-making regarding the financing of its operations as documented in its annual budget and long-term financial plan and associated projected and actual cash flow receipts and outlays.
- 2. Council is committed to adopting and maintaining a Long-term Financial Plan and operating in a financially sustainable manner.
- 3. Section 3 the Local Government Act, 1999, requires Councils to act in a way that is effective, efficient and accountable. This is especially important when managing monies acquired by Council in order to benefit the Community.

### C – POLICY PURPOSE/OBJECTIVES

- 1. This Treasury Management Policy establishes a decision framework to ensure that:
  - · funds are available as required to support approved outlays;
  - interest rate and other risks (e.g. liquidity and investment credit risks) are acknowledged and responsibly managed;
  - the net interest costs associated with borrowing and investing are reasonably likely to be minimised on average over the longer term.
  - Further it clarifies the treatment of surplus funds, identified through Budget Reviews

### E - POLICY STATEMENT

#### 1. Treasury Management Strategy

- 1.1. Council's operating and capital expenditure decisions are made on the basis of:
  - · identified community need and benefit relative to other expenditure options;

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- cost effectiveness of the proposed means of service delivery; and,
- affordability of proposals having regard to Council's long-term financial sustainability (including consideration of the cost of capital and the impact of the proposal on Council's Net Financial Liabilities and Interest Cover ratios).
- 1.2. Council manages its finances holistically in accordance with its overall financial sustainability strategies and targets. This means Council will:
  - maintain target ranges for its Net Financial Liabilities ratio;
  - generally only borrow funds when it needs cash and not specifically for particular projects;
  - apply any funds that are not immediately required to meet approved expenditure (including funds that are required to be expended for specific purposes but are not required to be kept in separate bank accounts) to reduce its level of borrowings or to defer and/or reduce the level of new borrowings that would otherwise be required.
  - Apply surplus contained within the Sundry Projects Fund, following adjustments for variations to existing estimates, to a reduction in borrowings. Any new bids/projects arising through the year are to be referred to the budget planning process for the subsequent year, unless they are of sufficient urgency, in which case Council may finance such projects by reducing/cancelling an existing budgeted project, or approving an increase to the borrowing requirement.

#### 2. Interest Rate Risk Exposures

2.1. Council has set range limits for both fixed and variable interest rate borrowings in order to minimise net interest costs on average over the longer term and at the same time manage interest rate movement risks within acceptable limits.

### 2.2. Fixed Interest Rate Borrowings

- To ensure an adequate mix of interest rate exposures, Council will structure its
  portfolio of borrowings to maintain on average in any year, not less than 30% of its
  facilities in the form of fixed interest rate borrowings.
- In order to spread its exposure to interest rate movements, Council will aim to have a
  variety of maturity dates on its fixed interest rate borrowings over the available
  maturity spectrum.

### 2.3. Variable Interest Rate Borrowings

- Council will structure its portfolio of borrowings to maintain not less than 30% of its facilities in any year in the form of variable interest rate borrowings.
- Council will utilize long-term variable interest rate borrowing facilities, such as the LGFA's Cash Advance Debenture, that require interest payments only and that enables any amount of principal to be repaid or redrawn at call. The redraw facility will provide Council with access to liquidity when needed.

### 3. Investments

3.1. Council funds that are not immediately required for operational needs and cannot be applied to either reduce existing borrowings or avoid the raising of new borrowings will be invested. The balance of funds held in any operating bank account that does not provide investment returns at least consistent with 'at call' market rates shall be kept at a level that is no greater than is required to meet immediate working capital requirements.

- 3.2. Council funds available for investment will be lodged 'at call' or, having regard to differences in interest rates for fixed term investments of varying maturity dates, may be invested for a fixed term. In the case of fixed term investments the term should not exceed a point in time where the funds otherwise could be applied to cost-effectively either defer the need to raise a new borrowing or reduce the level of Council's variable interest rate borrowing facility.
- 3.3. When investing funds, Council will select the investment type which delivers the best value, having regard to investment returns, transaction costs, and other relevant and objectively quantifiable factors.
- 3.4. Council management may from time to time invest surplus funds in:
  - deposits with the Local Government Finance Authority; and/or
  - · bank interest bearing deposits
  - · bank accepted/endorsed bank bills
  - State/ Commonwealth Government Bonds
- 3.5. Any other investment requires the specific approval of Council.

### 4. Reporting

- 4.1. During the year Council will receive a report detailing total fixed borrowings and variable fixed borrowings at the end of the preceding month, together with all investments held, their term and interest rate. Timing of these reports will be November, February, May, unless there is an opportunity to report earlier, with the end of year reported as soon as practicable as part of our end of year reporting. (Council Resolution, Item No. 734 dated 28 November 2011)
- 4.2. At least once a year Council shall receive a specific report regarding treasury management performance relative to this Policy. The report shall highlight:
  - for each Council borrowing and investment the quantum of funds, its interest rate and maturity date, and changes in the quantum since the previous report; and,
  - the proportion of fixed interest rate and variable interest rate borrowings at the end
    date of the reporting period along with key reasons for significant variances
    compared with the targets specified in this policy.

#### F - LEGISLATION

#### For Borrowings

Local Government Act, 1999 (Sections 44, 122 and 134) Local Government (Financial Management) Regulations 2011

### For Investments

Local Government Act, 1999 (Sections 47, 139 and 140)

#### Document Control

Document Control		
Document ID	Treasury Policy	
Prepared by	Kate George	
Release	1.00	
Document Status	Endorsed	
Date Printed	25/10/2017	

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**ITEM** 4.2.3

#### AUDIT COMMITTEE

**DATE** 14 November 2017

**PREV REFS** 

**HEADING** Review of Prudential Management Policy

**AUTHOR** Charles Mansueto, General Manager Business Excellence,

**Business Excellence** 

**CITY PLAN LINKS** 4.4 To ensure informed and transparent decision-making that is

accountable and legally compliant

**SUMMARY** This report presents the Prudential Management Policy to Council

for consideration and endorsement.

### RECOMMENDATION

1. The Prudential Management Policy as set out in Attachment 1 to this report (Resources and Governance 4.2.3, 16/10/2017), be endorsed.

### **ATTACHMENTS**

This document should be read in conjunction with the following attachments:

- 1. Draft Prudential Management Policy
- 2. Section 48 of the Local Government Act

### 1. BACKGROUND

- 1.1 Amendments to Section 48 of the Local Government Act 1999 require Councils to develop and maintain prudential management policies, practices and procedures for the assessment of all Council projects to ensure that the Council:
  - a. Acts with due care, diligence and foresight; and
  - b. Identifies and manages risks associated with a project; and
  - c. Makes informed decisions; and
  - d. Is accountable for the use of council and other public resources"
  - e. Amendments to Section 48 of the Local Government Act 1999 require Councils to develop and maintain prudential management policies, practices and procedures for the assessment of all Council projects to ensure that the Council:
- 1.2 Council's Policy Framework provides for Council Policies to be reviewed within 12 months of a general election and thereafter every two years.
- 1.3 The Prudential Management Policy was first endorsed by Council in July 2015 and is now due again for review.

### 2. CONSULTATION / COMMUNICATION

- 2.1 Internal
  - 2.1.1 Consultation with staff as to the continuing relevance of the Policy and any changes that may be required.
- 2.2 External
  - 2.2.1 Nil

### 3. REPORT

3.1 The Prudential Management Policy has been reviewed by the Policy Owner. No changes of substance are required in the content of the Policy to ensure its continuing relevance.

### 4. CONCLUSION / PROPOSAL

4.1 The Prudential Management Policy as contained in Attachment 1 is recommended to Council for endorsement.

### **CO-ORDINATION**

Officer: Executive Group Date: 06/11/2017



#### **Prudential Management Policy**

Policy Type:	Policy	4	
Approved By:		Decision No:	0505/2015
Approval Date:	27 July 2015	Last Reapproval Date:	October 2017
Review Date:	October 2019	Internal Reference No.:	
Department:	Business Excellence	Division:	Personal & Admin Support - Business Excellence
Function:	7 - Financial Management	Responsible Officer:	General Manager Business Excellence

#### A - PREAMBLE

 This document sets out the policy of the City of Salisbury for prudential management of all its projects. This policy applies to all projects as defined below.

#### **B-SCOPE**

1. The scope of this policy applies to all Council projects and subject to assessment against the principals and legislation to identify the appropriate due diligence

### C – POLICY PURPOSE/OBJECTIVES

- This policy has the following Objectives.
  - 1.1 to ensure that a Council project is undertaken only after an appropriate level of "due diligence" is applied to the proposed project; and
  - 1.2 to ensure that each Council project is:
    - · managed during the project and
    - evaluated after the project, to

achieve identified public benefits or needs; and to minimise financial risks.

### **D-DEFINITIONS**

### 1. A project may be defined as

A new and discrete undertaking or activity that would involve the expenditure of money, deployment of resources, incurring or assuming a liability, or accepting an asset.

2. This should not be interpreted to mean that all Council activities are "projects". Regular, ongoing deliveries of Council services are not "new and discrete" activities so therefore are not included within this definition. A project is a temporary endeavour with a defined beginning and end. The temporary nature of projects stands in contrast to business as

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City of Salisbury Audit Committee Agenda - 14 November 2017 usual (or operations) which are repetitive, ongoing functional activities to produce products or services.

- 3. Simply purchasing an item of plant or equipment, (e.g. a single vehicle) or a parcel of land will constitute a "project" if the purchase is not part of a wider project or part of ongoing operations. Any purchase must comply with Council's Procurement Policy. However, a "project" will typically involve more than merely purchasing. It will always involve Council staff time, often in undertaking activities in association with other organisations. On the other hand, a project need not entail any expenditure. It may include, for example, receiving land or other assets for free, or granting permission for a private activity on Council land.
- All projects should be considered in the context of not only this policy, but also Council's Risk Management Framework.

#### E - PRINCIPLES

- The decision-maker for any proposed project may be the Council, the Chief Executive or an
  officer of the Council to whom sub-delegation has been made (as reflected in the Council's
  Schedule of Delegations and Sub-delegations).
- 2. The decision maker should determine with respect to any project (based on the size, complexity and amount of financial or other risk) the level of:
  - Due care and diligence that is required
  - At a minimum this should require an assessment of:
    - the benefits and needs of the project
    - whether the project will (or might) generate any additional risks for the Council;
    - the financial sustainability of a project (large or small) and whether funding of the whole-of-life costs of the project will (or might) require additional allocations beyond those already accommodated in Council's annual budget and long-term financial plan
  - Details required

This may range from a single page describing the project scope, to a comprehensive business case (for example using the Corporate templates - "Project Management – Business Case").

- Risk assessment appropriate
  - This may range from, a simple note that the proposed project has been determined as being of low or negligible risk, to a more detailed risk assessment in line with Council's Risk Management framework.
- Expertise required
  - This may range from a single staff member (for the smallest projects with least risk), to a working party of staff and external specialists with expertise in areas such as engineering, finance, project management, town planning (for more complicated and/or riskier projects).
- Accountability and reporting required
- Post project implementation review and evaluation
  - Evaluation and review can identify systemic issues and opportunities for improvement.

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Adequate resources will be allocated to the prudential management of projects and staff will be appropriately trained.

# F - PROJECTS WHERE A FULL PRUDENTIAL REPORT IS REQUIRED UNDER THE LOCAL GOVERNMENT ACT 1999

Under the LG Act, a report addressing the prudential issues set out in section 48(2) must be prepared for any project that meets the criteria set out in s48(1) of the Act:

- (i) where the expected expenditure of the council over the ensuing five years is likely to exceed 20 per cent of the council's average annual operating expenses over the previous five financial years (as shown in the council's financial statements); or
- (ii) where the expected capital cost of the project over the ensuing five years is likely to exceed \$4,000,000 (indexed); or
- (iii) where the council considers that it is necessary or appropriate.

This report must be prepared by a person whom the Council reasonably believes to be qualified to address the prudential issues s48(4) and must not be a person who has an interest in the relevant project as defined in s48(6a) - (6c).

For a full extract of section 48 of the LG Act refer Appendix 1.

#### **G-LEGISLATION**

1. This Policy is made pursuant to section 48(aa1) of the Local Government Act 1999 ("the Act") which provides:

A Council must develop and maintain prudential management policies practices and procedures for the assessment of projects to ensure that the Council:

- (a) acts with due care diligence and foresight; and
- (b) identifies and manages risks associated with a project; and
- (c) makes informed decisions; and
- (d) is accountable for the use of Council and other public resources.

As such, this Policy applies to all Council projects (subject to the principles set below), no matter how large or small, to ensure compliance with this provision, and that decision-making in respect of any project is made with reliable, accurate and timely information.

#### **H-REFERENCES**

- 1. Local Government Act 1999
- 2. City of Salisbury's Corporate templates -
  - Project Management Business Case and/or
- . Guidelines for Assessment of Council Development

### I - ASSOCIATED PROCEDURES

Nil

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City of Salisbury Audit Committee Agenda - 14 November 2017

### **Document Control**

Document ID	Prudential Management Policy	
Prepared by	Charles Mansueto	
Release	2.00	
Document Status	Draft	
Date Printed		



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### Appendix 1

10.12.2011—Local Government Act 1999
The council as a body corporate—Chapter 4
Prudential requirements for certain activities—Part 3

#### 48—Prudential requirements for certain activities

- (aa1) A council must develop and maintain prudential management policies, practices and procedures for the assessment of projects to ensure that the council—
  - (a) acts with due care, diligence and foresight; and
  - (b) identifies and manages risks associated with a project; and
  - (c) makes informed decisions; and
  - (d) is accountable for the use of council and other public resources.
- (a1) The prudential management policies, practices and procedures developed by the council for the purposes of subsection (aa1) must be consistent with any regulations made for the purposes of this section.
- (1) Without limiting subsection (aa1), a council must obtain and consider a report that addresses the prudential issues set out in subsection (2) before the council—
  - (b) engages in any project (whether commercial or otherwise and including through a subsidiary or participation in a joint venture, trust, partnership or other similar body)—
    - where the expected expenditure of the council over the ensuing five years is likely to exceed 20 per cent of the council's average annual operating expenses over the previous five financial years (as shown in the council's financial statements); or
    - (ii) where the expected capital cost of the project over the ensuing five years is likely to exceed \$4 000 000 (indexed); or
    - (iii) where the council considers that it is necessary or appropriate.
- (2) The following are prudential issues for the purposes of subsection (1):
  - (a) the relationship between the project and relevant strategic management plans;
  - (b) the objectives of the Development Plan in the area where the project is to occur;
  - (c) the expected contribution of the project to the economic development of the local area, the impact that the project may have on businesses carried on in the proximity and, if appropriate, how the project should be established in a way that ensures fair competition in the market place;
  - (d) the level of consultation with the local community, including contact with persons who may be affected by the project and the representations that have been made by them, and the means by which the community can influence or contribute to the project or its outcomes;
  - (e) if the project is intended to produce revenue, revenue projections and potential financial risks;
  - the recurrent and whole-of-life costs associated with the project including any costs arising out of proposed financial arrangements;
  - (g) the financial viability of the project, and the short and longer term estimated net effect of the project on the financial position of the council;

[9.7.2015] This version is not published under the Legislation Revision and Publication Act 2002

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### Appendix 1

10.12.2011—Local Government Act 1999
The council as a body corporate—Chapter 4
Prudential requirements for certain activities—Part 3

- (h) any risks associated with the project, and the steps that can be taken to manage, reduce or eliminate those risks (including by the provision of periodic reports to the chief executive officer and to the council);
- (i) the most appropriate mechanisms or arrangements for carrying out the project.
- (2a) The fact that a project is to be undertaken in stages does not limit the operation of subsection (1)(b) in relation to the project as a whole.
- (3) A report is not required under subsection (1) in relation to—
  - (a) road construction or maintenance; or
  - (b) drainage works.
- (4) A report under subsection (1) must be prepared by a person whom the council reasonably believes to be qualified to address the prudential issues set out in subsection (2).
- (4a) A report under subsection (1) must not be prepared by a person who has an interest in the relevant project (but may be prepared by a person who is an employee of the council).
- (4b) A council must give reasonable consideration to a report under subsection (1) (and must not delegate the requirement to do so under this subsection).
- (5) A report under subsection (1) must be available for public inspection at the principal office of the council once the council has made a decision on the relevant project (and may be available at an earlier time unless the council orders that the report be kept confidential until that time).
- (6) However, a council may take steps to prevent the disclosure of specific information in order to protect its commercial value or to avoid disclosing the financial affairs of a person (other than the council).
- (6a) For the purposes of subsection (4a), a person has an interest in a project if the person, or a person with whom the person is closely associated, would receive or have a reasonable expectation of receiving a direct or indirect pecuniary benefit or a non-pecuniary benefit or suffer or have a reasonable expectation of suffering a direct or indirect detriment or a non-pecuniary detriment if the project were to proceed.
- (6b) A person is closely associated with another person (the *relevant person*)—
  - (a) if that person is a body corporate of which the relevant person is a director or a member of the governing body; or
  - (b) if that person is a proprietary company in which the relevant person is a shareholder; or
  - if that person is a beneficiary under a trust or an object of a discretionary trust of which the relevant person is a trustee; or
  - (d) if that person is a partner of the relevant person; or
  - (e) if that person is the employer or an employee of the relevant person; or
  - (f) if that person is a person from whom the relevant person has received or might reasonably be expected to receive a fee, commission or other reward for providing professional or other services; or
  - (g) if that person is a relative of the relevant person.

### Appendix 1

10.12.2011—Local Government Act 1999
The council as a body corporate—Chapter 4
Prudential requirements for certain activities—Part 3

- (6c) However, a person, or a person closely associated with another person, will not be regarded as having an interest in a matter—
  - (a) by virtue only of the fact that the person—
    - (i) is a ratepayer, elector or resident in the area of the council; or
    - is a member of a non-profit association, other than where the person is a member of the governing body of the association or organisation; or
  - (b) in a prescribed circumstance.
- (6d) In this section, \$4 000 000 (indexed) means that that amount is to be adjusted for the purposes of this section on 1 January of each year, starting on 1 January 2011, by multiplying the amount by a proportion obtained by dividing the CPI for the September quarter of the immediately preceding year by the CPI for the September quarter, 2009.
- (6e) In this section—

*employee* of a council includes a person working for the council on a temporary basis; *non-profit association* means a body (whether corporate or unincorporate)—

- (a) that does not have as its principal object or 1 of its principal objects the carrying on of a trade or the making of a profit; and
- (b) that is so constituted that its profits (if any) must be applied towards the purposes for which it is established and may not be distributed to its members.
- (7) The provisions of this section extend to subsidiaries as if a subsidiary were a council subject to any modifications, exclusions or additions prescribed by the regulations.

**ITEM** 4.2.4

**AUDIT COMMITTEE** 

**DATE** 14 November 2017

**HEADING** Internal Audit Plan

**AUTHOR** George Kendall, Business Analyst - Internal Audit & Risk, CEO

and Governance

**CITY PLAN LINKS** 4.3 Have robust processes that support consistent service delivery

and informed decision making.

**SUMMARY** The Internal Audit Plan outlines the internal audit work to be

undertaken in the calendar years 2016-18. It was developed by analysing the risks in the Strategic Risk Register and identifying areas that should be the focus of the Internal Audit function for the relevant period. Some updates have been made to both the Internal Audit Plan and the Strategic Risk Registers since they were presented to the Audit Committee in July; the changes are

highlighted in this report.

#### RECOMMENDATION

1. The Internal Audit Plan, as set out in Attachment 1 to this report (Audit Committee 4.2.4, 14/11/2017), be endorsed.

#### **ATTACHMENTS**

This document should be read in conjunction with the following attachments:

- 1. Internal Audit Plan including references to the Strategic Risk Register
- 2. Strategic Risk Register v2.11 November 2017
- 3. Capital Works Projects Audit Audit Scope
- 4. Strategic Development Projects Audit Audit Scope

#### 1. BACKGROUND

- 1.1 Attachment 1 to this report details the internal audit work to be undertaken by, or on behalf of, the BA Internal Audit & Risk for the period commencing 1 January 2016 up to and including the 31 December 2018. An Internal Audit Plan has been produced with reference to the Strategic Risk Register, which is reviewed by the Executive Group on a quarterly basis.
- 1.2 The purpose of this report is to inform the Audit Committee of the Internal Audit Plan and the Strategic Risk Register and to highlight any changes made to these documents since they were last presented to the Committee in July.

#### 2. REPORT

### 2.1 The Strategic Risk Register

- 2.1.1 Attachment 2 is the latest version of the Strategic Risk Register, which was reviewed by the Executive Group in November 2017.
- 2.1.2 The changes that were made to the Register are tracked in red in the attachment and include the following;
  - The terminology "Is the Residual Risk Rating as low as reasonably practicable?" has been substituted for the phrase "Is the Risk Rating Acceptable?" for each risk on the register.
  - The Technical Services Manager has been added to the existing treatment plan regarding emerging contaminants in Strategic Risk 2, Inadequate prevention of and response to Contamination of Wetlands and/or recycled water systems.
  - Three treatment plans regarding event management have been completed in Strategic Risk 4, Lack of management of a major incident at a Council facility and/or an event, that affects public and staff safety.
  - A new treatment plan regarding the use of Asset Management Plans to inform the Long Term Financial Plan and Sustainability Index has been added to Strategic Risk 6, City of Salisbury Financial Sustainability is compromised.
  - A new treatment plan regarding enhancement of the Code of Conduct procedures has been added to Strategic Risk 8, *Organisation suffers detriment as a result of fraud, misconduct or maladministration.*
  - A new treatment plan regarding the enhancing of existing Code of Conduct staff awareness sessions has been added to Strategic Risk 9, Failure to comply with WHS legislative obligations.

### 2.2 The Internal Audit Plan

- 2.2.1 The on-site work for the Business Systems and Solutions audit has been completed and a draft report has been produced, which is currently being reviewed by management.
- 2.2.2 On-site work has also been completed for the Management of Public and Environmental Health Audit, and the findings are currently being discussed with the Manager Environmental Health & Safety, prior to the draft report being produced.
- 2.2.3 The Capital Works Projects Audit is currently in progress; its scope is Attachment 3 to this report.
- 2.2.4 The Strategic Development Projects Audit is also currently in progress; its scope is Attachment 4 to this report.

### 3. CONCLUSION / PROPOSAL

3.1 Updates have been made to both the Strategic Risk Register and the Internal Audit Plan since they were last presented to the Audit Committee in July 2017. These changes are highlighted in this report. The Internal Audit Plan and Strategic Risk Register will next be presented at the February 2018 Audit Committee meeting.

### **CO-ORDINATION**

Officer: MG Exec

Date: 06/11/2017

Internal Audit Plans - 1yr and 3yrs, Strategic Plan

				Key Divisions impacted					Divisions impacted by the audit											
Audit Ref	Number	Risk Description	Inherent Risk	Residual Risk	People & Culture	Community Planning & Vitality		Technical Services Business Systems and Solution	Support	Environmental Health & Safety	Strategic Development Projects		Communications & Customer R	Salisbu	Factors for Potential Inclusion or Exclusion from Internal Audit activity, including Program Review findings	Areas of focus for the audit	Performance, compliance or risk-based audit?	2016	2017	2018
1	N/A	N/A												e c t	It is a requirement of the Institute of Internal Auditors that internal audit functions are externally assessed at least once every five years by a qualified, indpendent assessor or assessment team from outside the organisation (Attribute Standard 1312 "External Assessments").	External Review of Internal Audit The internal audit function, its processes and interactions with the Audit Committee and the Executive.	Compliance			
2	9	Failure to comply with WHS legislative obligations	Very High	High								П				Event Management The application of WHS processes at major events organised by the City	Compliance and Risk-Based	•		
		Lack of management of a major incident at a Council facility that affects public and staff safety	Very High	High												of Salisbury.	Man-Daseu			
3	8	Organisation suffers detriment as a result of fraud, misconduct or maladministration	Ū	High										C I	Payroll has more applicable financial internal controls under the Better Practice Model - Financial Internal Controls for South Australian Councils than any other process.	Payroll Payroll processes and systems covering the 35 financial internal controls associated with payroll.	Compliance and Risk-Based	•		
4	10	Lack of alignment and integrity of IT systems for support of business needs	Very High	l High				'								Business Systems and Solutions The implementation of the Information Services Strategy mitigating the risk of a lack of alignment between IT and business needs. In addition, assurance on risks regarding loss of a software supplier and loss of data should be included in the scope of the audit.	Risk-Based		•	
5	3	Lack of management of public and environmental health risks	High	High						•						Management of public health Assurance that the services provided by City of Salisbury are managing public health risks in the most efficient and effective manner.	Compliance and Risk-Based		•	П
6	7	Strategic and operational outcomes are not delivered	High	Medium						•				7	The City of Salisbury undertakes approximately 700 capital works projects with an approximate value of \$30-40 million each year.	Capital Works Projects Assurance on the effectiveness of the processes that are in place to manage risks on capital works projects.	Risk-Based		•	
7	7	Strategic and operational outcomes are not delivered	High	Medium							•				<u>.</u>	Strategic Development Projects Assurance on the management of risks taken in the development of residential land and buildings.	Risk-Based		•	
8	7	Strategic and operational outcomes are not delivered	High	Medium								•	•			Strategic reporting process Assurance on the processes and controls in place, specifically in relation to the City Plan, Business Planning and Annual Planning.				•
9	7	Strategic and operational outcomes are not delivered	High	Medium							•					Contract Management Assurance on the efficiency and effectiveness of the current tools and processes that are used to manage contracts at the City of Salisbury, identifying any areas where outcomes could be improved.	Risk-Based			
10	2	Inadequate prevention of and response to Contamination of Wetlands and/or the recycled water systems	High	High				•						•		Management of contaminated sites Assurance that the controls in place to prevent and manage contamination incidents/sites are robust.	Risk-Based			•
	5	Failure to manage the impact of environmental and social factors on Council infrastructure, assets and services	High	High																
11	6	City of Salisbury financial sustainability is compromised	High	High				•				•				Asset Management Review of the proposed processes and system changes in asset management operationalisation.	Risk-Based			•

# Internal Audit Plans - 1yr and 3yrs, 1st year plan

	Strategic			Internal /		20	16		
Audit Ref	Risk Number	Internal Audit Project	Rationale for Audit	External or Co-sourced	Q1	Q2	Q3	Q4	Current Status
1	N/A	External Review of Internal Audit	It is a requirement of the Institute of Internal Auditors that internal audit functions are externally assessed at least once every five years by a qualified, indpendent assessor or assessment team from outside the organisation (Attribute Standard 1312 "External Assessments").	External	•				Completed
2	9 and 4	Event Management	A focus of "The Living City" key direction is to provide opportunities and spaces for all community members to engage in cultural activities, community events, recreation and sport, multicultural festivals and events and community celebrations. This audit should provide assurance on event management with a particular emphasis on WHS controls including risk assessments.	Co-sourced			•		Completed
3	8	Payroll	Payroll is a key financial operation and one of the largest operating costs for City of Salisbury. There is potential for system errors and internal fraud through manipulation of the system, both of which require robust controls to prevent these risks from crystallising. This audit should identify and review the management of the main risks and the 35 financial internal controls associated with the payroll system.	Co-sourced				•	Completed
		Total							

# Internal Audit Plans - 1yr and 3yrs, 2nd year plan

Number  The risk that there is a lack of alignment of IT systems and support with business needs is one of the strategic risks of the City of Salisbury. The crystallisation of this risk and other operational risks associated with Business Systems and Solutions such as the loss of a software supplier or loss of data would also have significant implications for the entire organisation. This audit should provide assurance on the controls in place within Business Systems and Solutions to mitigate these risks.  The City of Salisbury provides many services to the community which aim to reduce the likelihood of an event occurring that affects the health of the residents of the City of Salisbury. This audit should provide assurance that the services provided by City of Salisbury are managing this risk in the most efficient and effective manner.  The City of Salisbury are managing this risk in the most efficient and effective manner.  The City of Salisbury undertakes approximately 700 capital works projects with an approximate value of \$30-40 million each year. Processes are in place to manage risks in projects and this audit should provide assurance that risks are being managed in capital projects.  A strategy within "The Living City" key direction is to facilitate access to affordable housing. The Strategic Development Projects division do this by developing residential land and buildings for sale to the community. This audit co-sourced  The audit is currently in progress.	Audit Ref	Strategic Risk	Internal Audit Project	Rationale for Audit	Internal / External or		20	17		Current Status
heeds is one of the strategic risks of the City of Salisbury. The crystallisation of this risk and other operational risks associated with Business Systems and Solutions such as the loss of a software supplier or loss of data would also have significant implications for the entire organisation. This audit should provide assurance on the controls in place within Business Systems and Solutions to mitigate these risks.  The City of Salisbury provides many services to the community which aim to reduce the likelihood of an event occurring that affects the health of the residents of the City of Salisbury are managing this risk in the most efficient and effective manner.  The City of Salisbury undertakes approximately 700 capital works projects with an approximate value of \$30-40 million each year. Processes are in place to manage risks in projects and this audit should provide assurance that risks are being managed in capital projects.  A strategy within "The Living City' key direction is to facilitate access to affordable housing. The Strategic Development Projects within and provide assurance on the management of risks taken in the development of residential land and buildings.  The audit is currently in progress.	Addit No.			Tradionale for Addit		Q1	Q2	Q3	Q4	
Management of Public and Environmental Health by the likelihood of an event occuring that affects the health of the residents of the City of Salisbury. This audit should provide assurance that the services provided by City of Salisbury are managing this risk in the most efficient and effective manner.  The City of Salisbury undertakes approximately 700 capital works projects with an approximate value of \$30-40 million each year. Processes are in place to manage risks in projects and this audit should provide assurance that risks are being managed in capital projects.  A strategy within "The Living City" key direction is to facilitate access to affordable housing. The Strategic Development Projects division do this by developing residential land and buildings for sale to developers and to the community. This audit should provide assurance on the management of risks taken in the development of residential land and buildings.  The audit is currently in progress.  The audit is currently in progress.  The audit is currently in progress.	4	10	Business Systems and Solutions	needs is one of the strategic risks of the City of Salisbury. The crystallisation of this risk and other operational risks associated with Business Systems and Solutions such as the loss of a software supplier or loss of data would also have significant implications for the entire organisation. This audit should provide assurance on the	Co-sourced	•				The draft report from this audit is currently being reviewed by management.
approximate value of \$30-40 million each year. Processes are in place to manage risks in projects and this audit should provide assurance that risks are being managed in capital projects.  A strategy within "The Living City" key direction is to facilitate access to affordable housing. The Strategic Development Projects division do this by developing residential land and buildings for sale to developers and to the community. This audit should provide assurance on the management of risks taken in the development of residential land and buildings.  The audit is currently in progress.  The audit is currently in progress.	5	- 1	_	the likelihood of an event occuring that affects the health of the residents of the City of Salisbury. This audit should provide assurance that the services provided by City	Co-sourced			•		The audit is currently in progress.
housing. The Strategic Development Projects bound in the strategic Development Projects of the community. This audit of the community. This audit of the community. This audit of the community is should provide assurance on the management of risks taken in the development of residential land and buildings.    Co-sourced	6	7	Capital Works Projects	approximate value of \$30-40 million each year. Processes are in place to manage risks in projects and this audit should provide assurance that risks are being	Co-sourced			•		The audit is currently in progress.
	7	7	Strategic Development Projects	housing. The Strategic Development Projects division do this by developing residential land and buildings for sale to developers and to the community. This audit should provide assurance on the management of risks taken in the development of	Co-sourced				•	The audit is currently in progress.
ITA\$A			Total							

# Internal Audit Plans - 1yr and 3yrs, 3rd year plan

	Strategic Internal /				20	18			
Audit Ref			Rationale for Audit	External or	04			Q4	Current Status
	Number			Co-sourced	Q1	Q2	Q3	Q4	
8	7	Strategic reporting process	The risk that strategic and operational outcomes are not delivered by the City of Salisbury. This audit should provide assurance on the processes and controls in place in relation to the City Plan, Business Planning and Annual Planning.	Internal	•				
9	7	Contract Management	There is a risk that City objectives are not achieved due to inadequate contract management and that contract management processes increase the risks that the City takes in achieving its objectives. This audit aims to provide assurance on the efficiency and effectiveness of the current tools and processes that are used to manage contracts at the City of Salisbury, identifying any areas where outcomes could be improved.	Internal		•			
10	2 and 5	Management of contaminated sites	One of the strategic risks that the City of Salisbury faces is contamination of the Wetlands and/or recycled water systems. This audit should provide assurance that the controls in place to prevent and manage contamination incidents/sites are robust.	Co-sourced			•		
11	6	Asset Management	The ability of City of Salisbury to effectively manage its assets and infrastructure is integral to the long term financial sustainability of the City of Salisbury and the objective of "The Prosperous City". This review should include the proposed processes and system changes that will be implemented as a part of the asset management operationalisation project.	Co-sourced				•	
		Total							

1	1 Event Description: Inadequate preparation and response to a business continuity event					
-	onsible Managers: CEO, ons, Manager People and	All General Managers, Manager Governance, Manag Culture	er Business Systems and Solutions,	Manager Communi	ications & Customer	
Contri	ibutory Factors ("root" o	auses / how and why the event arises):	Impacts (risks):			
<ul> <li>Lack of plans and procedures to inform response strategies when business continuity event occurs</li> <li>Lack of communication/training for relevant staff required to respond to business continuity event</li> <li>Information to facilitate action during business continuity not available</li> </ul>			Service delivery to community compromised (loss of confidence)     Political/Public embarrassment     Uncertainty leads to loss of morale and resources and compromised regulatory decisions			
Likelihood: Almost Certain Consequence: Catastrophic Inherent Risk Rating: Very High						
Existi	ng Controls/Mitigating P	ractices (the number following each control is the	overall control effectiveness ratir	ng, see Table 5 for	further details):	
<ul><li>Bus</li><li>Bus</li><li>Inci</li><li>Sys</li></ul>	ident Management Team stems and processes to su	s and walkthroughs (alternating annually), 4	IT Disaster Recovery Plan in pla     Emergency Management proced     Zone Emergency Management 0     Adelaide and Mount Lofty Bushfi	dures in place, 4 Committees – North	ern Area, 5	
	nrmation reports), 5	Consequence: Catastrophic	Residual Risk Rating: High		isk Rating <u>as low as</u> icableacceptable? <u>Yes</u> No	
Treatn	Treatment Plan:		Responsibility:		Target Completion Date:	

2 Event Description: Inadequate prevention of and response to Contamination of Wetlands and/or the recycled water systems							
er Field Services, Manager							
tory censure							
ue reduction							
mpact							
risk to staff							
Political/Public embarrassment     Health risk to community							
1							

#### Existing Controls/Mitigating Practices (the number following each control is the overall control effectiveness rating, see Table 5 for further details):

- Salisbury Water Business Unit monitoring plan and monitoring matrix, 4
- Salisbury Water Business Unit Recycled Water Risk-Based Management Plan including sample testing before water injections are commenced, 4
- Supply contracts to customers contain Force Majeure clauses which limit liability to Council in the event that water cannot be supplied, 5
- Response group (Council staff) in place to manage events that may lead to contamination of wetlands (24/7 support including after hours), 4
- Employee Media Policy and Procedure and Elected Member Media Policy, 4
- Regional Health Plan, 5
- Implementation of the Water Course Management Plan including the renewal of Wetlands and desilting/removal of pollutants in waterways as required, 4

Likelihood: Possible	Consequence: Major	Residual Risk Rating: High	: High Is the Residual Risk Rating as reasonably practicable accepta	
Treatment Plan:		Responsibility:		Target Completion Date:
	on of 'emerging contaminants' to enable proactive communication with regulatory agencies as			30 June 2018
Develop a strategy on the actua example PFAS.	I and perceived risks of emerging pollutants <u>, for</u>	Manager Salisbury Water		30 June 2018

3 I	3 Event Description: Lack of management of public and environmental health risks					
Respons	sible Managers: GM Ci	ty Development, Manager Environmental Health an	d Safety			
Contribu	utory Factors ("root" c	auses / how and why the event arises):	Impacts (risks):			
• Inade	quate management, mo	nitoring or testing	Legal cost of failure to prevent a	health and safety ir	ncident	
• Failur	e to respond appropriate	ely in the event of an incident	Political/Public embarrassment			
			Regulatory censure			
			Health risk to staff			
			Health risk to the community			
Likeliho	od: Likely	Consequence: Major	Inherent Risk Rating: High			
Existing	Controls/Mitigating P	ractices (the number following each control is th	e overall control effectiveness ration	ng, see Table 5 for	further details):	
• Public	Health Policies and Pro	ocedures, 5	Food Act administration, 5			
• Immu	nisation Services, 5		Employee Media Policy and Procedure and Elected Member Media Policy, 4			
Anima	al Management Plan, 5		SA Public Health Act enforcement, 5			
<ul> <li>Regio</li> </ul>	nal Health Plan, 5		Dog and Cat Management Act enforcement, 5			
Gener	ral Inspections, 5		Infrastructure maintenance activ	ities, 5		
• Dog F	Patrols, 5		Mosquito Control Program, 4			
Likeliho	od: Possible	Consequence: Major	Residual Risk Rating: High		isk Rating <u>as low as</u> <u>icable</u> a <del>cceptable</del> ? Yes	
Treatme	nt Plan:		Responsibility:	•	Target Completion Date:	

4 Event Description:	Lack of management of a major incident at a Counc	il facility and/or an event, that affects	public and staff safe	ety
	City Development, GM City Infrastructure, GM Comnager Field Services, Manager Property & Buildings, I		ccellence, Manager	Development Services,
Contributory Factors ("root"	causes / how and why the event arises):	Impacts (risks):		
Inadequate procedures and page 1.	plans in place to prevent incidents	Financial cost of clean-up		
<ul> <li>Failure to respond appropriat</li> </ul>	tely in the event of an incident	Legal cost of failure to prevent a	health and safety in	ncident
<ul> <li>Lack of asset management a</li> </ul>	nd maintenance	Political/Public embarrassment		
		Regulatory censure		
		Loss of staff		
		Injury to public		
Likelihood: Likely	Consequence: Catastrophic	Inherent Risk Rating: Very High		
Existing Controls/Mitigating F	Practices (the number following each control is th	e overall control effectiveness ratio	ng, see Table 5 for	further details):
<ul> <li>Building Control and Inspecti</li> </ul>	ons, 4	Asset management plans, 4		
<ul> <li>Evacuation procedures and t</li> </ul>	esting, 4	Business Continuity Framework	, 4	
	g. exit signs, fire extinguishers, wardens etc.,	BCP test/walk through, 4		
induction process, 4		Zone Emergency Management	Committee – Northe	rn Area, 5
<ul> <li>Emergency Planning Commit</li> </ul>	ttee, 4	Event Management Plans, 4		
		Event Management Guidelines,	<u>4</u> 3	
Likelihood: Possible	Consequence: Catastrophic	Residual Risk Rating: High		isk Rating <u>as low as</u> icableacceptable? <u>Yes</u> No
Treatment Plan:		Responsibility:		Target Completion Date:
Event Management Guidelines	are launched	GM Community Development		Completed 30 September 2017
Ensuring Field Services works a Calendar	are coordinated with the events in the Events	GM Community Development		Completed 30 September 2017
Ensuring appropriate contractual events	al processes are in place with service providers at	GM Community Development		Completed 30 September 2017

5	Event Description:	Failure to manage the impact of environmental and social factors of	on Council infrastructure	, assets and servi	ices
Respo	ū	City Development, GM City Infrastructure, GM Community Develop inical Services, Manager Field Services, Manager Communications	,		3.
Contril	outory Factors ("root" o	auses / how and why the event arises):	Impacts (risks):		
		d planning for events impacting the environment			sequences of frequent freak
• Inad		ental consequences when planning and designing infrastructure od modelling in place at individual house level, using digital terrain	<ul> <li>weather related eve</li> <li>Long term impact or replacement</li> </ul>		s maintenance and
	equate infrastructure with n events	nin the City to manage stormwater and sea level rises due to	Organisational plant by the community	s and strategies a	are no longer valued or desired
	ure to monitor and forecast s accordingly	st demographic changes in the City and adjust objectives and			al environment resulting in nd others insufficient
• City	Plan becomes obsolete of	or fails to anticipate the financial impact of demographic changes	Coastal inundation	and impact on bio	odiversity
Likelih	ood: Possible	Consequence: Major	Inherent Risk Rating	g: High	
Existin	g Controls/Mitigating P	ractices (the number following each control is the overall cont	rol effectiveness rating	g, see Table 5 fo	r further details):
DEV	VNR, 5	alerts based on Bureau of Meteorology data, implemented by	Undergrowth management     Asset Management	infrastructure aud	
_	ular monitoring of risk site eme Heat response proce	es e.g. land fill sites, dams, 5	Climate Change Ad	•	
• Q10	, ,	ing including tidal info. in place at individual house level, using	<ul> <li>Emergency Manage</li> <li>Zone Emergency M</li> <li>Grant funding applic</li> </ul>	lanagement Com	mittee – Northern Area, 5 nd reviews, 5
<ul> <li>Bush</li> </ul>	nfire Management Steerir	ng Group, 5	Home Care Commo		
-	Plan/Strategic Plans/Bus hfire Management Plan, 4				y & Intracultural Multicultural
	ercourse Management ca		<ul><li>Social Infrastructure</li><li>Planning controls, 4</li></ul>		mework, 3
Likelih	ood: Possible	Consequence: Major	Residual Risk Rating: High		Risk Rating <u>as low as</u> acticable
Treatm	ent Plan:		Responsibility:		Target Completion Date:
Update	d flood mapping develop	ed and communicated	Manager Technical Se	ervices	31 December 2017
			Manager Economic De Urban Policy	evelopment &	28 February 2019

6 Event Description: City of Sa	lisbury financial sustainability is compromis	and		
	Excellence, GM City Infrastructure, GM City			
	,		Impac	ets (risks):
<ul> <li>Contributory Factors ("root" causes / how and why the event arises):</li> <li>Reduction in grant funding</li> <li>Inadequate revenue and a failure to maximise revenue from all sources</li> <li>Unplanned spending</li> <li>Inadequate valuation of assets or inaccurate depreciation</li> <li>Inadequate planning for infrastructure repairs or upgrades</li> <li>Changes to legislation/obligations imposed by other levels of government</li> <li>Potential new revenue streams are not fully investigated</li> <li>Inadequate economic development</li> <li>Changes to roles and responsibilities assigned to City of Salisbury by federal or state government</li> <li>Short term revenue is maximised at the expense of longer term revenue</li> </ul>		<ul> <li>Unknown consequences of new infrastructure provision from other levels of government or private sector investment</li> <li>Failure to encourage investment in the City</li> <li>Council business and service delivery doesn't support business needs and expectations</li> <li>Council ultimately becomes financially unsustainable</li> <li>City revenue has to be raised increasingly through more tradition methods (rate rises)</li> <li>Revenue from the sale of assets (land) is not invested for the longe term benefit of the community</li> <li>Financial cost associated with falli rates revenue or increasing bad o doubtful debts</li> </ul>		uncil ultimately becomes incially unsustainable of revenue has to be raised reasingly through more traditional thods (rate rises) of enue from the sale of assets and is not invested for the longer of benefit of the community ancial cost associated with falling as revenue or increasing bad or
Likelihood: Likely Consequ	uence: Major	Inherent Risk Rating: High		
Existing Controls/Mitigating Practices (the number following each control is the  Long term financial planning, 5  Asset Management Plans, 4  Quarterly Budget Review, 5  Annual Plan and Annual Report (reviewed by Audit Committee), 5  Elected Member Briefings, 5  Prudential Reviews, 5  Regular reviews of rating system fairness and equity, 4  Grant Management Process, 3		<ul> <li>e overall control effectiveness rating, see Table 5 for further details):</li> <li>Diversification of income (e.g. Water Business Unit, Strategic Property Development and Building Rules Certification Unit, Waste Transfer Station, Salisbury Memorial Park), 5</li> <li>Program Review, 4</li> <li>Budget Policies and Procedures, 5</li> <li>Business Case Modelling, 4</li> <li>Growth Action Plan, 4</li> <li>China Strategy, 3</li> <li>Northern Economic Plan, 3</li> </ul> Is the Residual Risk Rating as low as		
•	uence: Major	Residual Risk Rating: High	reasonably	practicable acceptable? No
Treatment Plan:	Il implementation of the Accet			Target Completion Date:
Development of a business case for the fu Management Process (Confirm Connect)		GM City Infrastructure, GM Business Excellence 301 November C 2017		
Completion of the Strategic Procurement Objectives – Road to Excellence		GM Business Excellence, Manager Strategic 31 Oc Procurement		31 October 2018
Assess the impact of NDIS/Home Commundevelop response strategy		GM Community Development		30 April 2018
Completion of Asset Management Plans to capacity matrices to inform the LTFP and S		Manager Technical Services		30 June 2019

7 Event Description: Strateg	ic and operati	tional outcomes are not delivered			
Responsible Managers: CEO, All Gene	eral Managers	rs .			
Contributory Factors ("root" causes /	how and wh	hy the event arises):	Impacts (risks):		
<ul> <li>Inadequate performance measures which are not linked to objectives or strategies</li> <li>Failure to monitor organisational performance against stakeholder expectations and to take action when necessary to correct it</li> <li>Failure to deliver what is expected by the local community due to a lack of alignment of strategic plans</li> <li>Limited meaningful corporate performance indicators in place</li> <li>Inconsistent reporting and data collection of corporate performance indicators</li> <li>Processes and systems fail to address customer needs</li> <li>Unforeseen failure of infrastructure</li> <li>Inadequate capability and capacity (e.g. workforce plans, training and development, technology, systems etc.)</li> <li>Failure to engage with all stakeholders in developing the City Plan</li> <li>Customer service is neither monitored or managed</li> <li>Senior management and Elected Members fail to fully and appropriately demonstrate desired organisational values</li> <li>Actual organisational structure, vision, values, norms, systems symbols, language, beliefs and habits are inconsistent with those desired.</li> </ul>		<ul> <li>Organisational performance is not adequately measured and therefore cannot be managed</li> <li>Organisational plans and strategies are not achieved</li> <li>Organisational resources are not used effectively</li> <li>Organisational plans and strategies are not valued or desired by the community</li> <li>Organisational plans and strategies are not delivered in a way that is consistent with the organisational values</li> <li>Lack of customer / community engagement</li> <li>Lack of employee engagement and commitment to City objectives</li> <li>Poor customer service</li> <li>Council lacks a coherent direction</li> <li>Failure to meet legislative obligations</li> <li>Not meeting community needs</li> <li>Political and public embarrassment</li> </ul>			
Likelihood: Possible	Consequen	nce: Major	Inherent Risk Rating: High		
Existing Controls/Mitigating Practices	s (the numbe	er following each control is the ove	rall control effectiveness rating, s	ee Table 5 for	further details):
<ul> <li>Budget Process, 5</li> <li>Annual Plan and Annual Report (Reviewed by Audit Committee), 5</li> <li>City Plan – reviewed and approved by elected members, 5</li> <li>Customer Service Framework, 43</li> <li>Strategic Planning and Accountability, 4</li> <li>Community Engagement Framework, 4</li> <li>Review of City Plan every 4 years, 5</li> <li>Project Management Methodology, 3</li> <li>Bi-annual customer satisfaction survey, 4</li> <li>Business case development for aged care schemes, 43</li> </ul>		<ul> <li>Program Reviews, 4</li> <li>CEO Review, 4</li> <li>Performance and Development Plans (PDP's), 4</li> <li>Governance Framework and Statement, 5</li> </ul>	CEO Review, 4 Performance and Development Plans (PDP's), 4 Governance Framework and  • Strategic Project Reporting, 4 • Skilled and experienced staff, 4 • Contract Management, 4 • Infrastructure Maintenance Activities,		
Likelihood: Unlikely			Residual Risk Rating: Medium		al Risk Rating <u>as low as</u> racticableacceptable? No
Treatment Plan:		Responsibility:		Target Completion Date:	
OCI/LSI Action Plans		All GMs and Divisional Managers		3 <u>0</u> 1 <u>June December</u> 201 <u>8</u> 7	
Review of staff recognition framework			Manager People and Culture 31 December		31 December 2017
Complete Implementation of the Change Management Framework			Manager People and Culture 31 December 2020		

4.2.4

# Strategic Risk Register v2.11 November 2017

8	8 Event Description: Organisation suffers detriment as a result of fraud, misconduct or maladministration						
Respo	Responsible Managers: GM Business Excellence, Manager Financial Services, Manager Contract & Procurement Services, Manager Governance, CEO, GM City Infrastructure, GM Community Development, GM City Development						
Contri	Contributory Factors ("root" causes / how and why the event arises): Impacts (risks):						
<ul> <li>Inadequate financial internal controls preventing or detecting fraud, misconduct and maladministration</li> <li>Organisational culture fails to deter employees, contractors, volunteers or elected members from committing acts of fraud, misconduct or maladministration</li> <li>Inadequate due diligence conducted on suppliers to the City of Salisbury</li> </ul>		deter employees, contractors, volunteers or elected ts of fraud, misconduct or maladministration	<ul> <li>An individual either inside or outside Council defrauds the organisation</li> <li>An employee, contractor, volunteer or elected member uses their position or knowledge inappropriately for financial gain</li> <li>Regulatory censure including an OPI / ICAC investigation</li> <li>Organisational reputation is damaged through the failure to prevent fraud</li> <li>Ombudsman investigation results in negative findings for City of Salisbury</li> <li>Political/reputational damage</li> </ul>				
Likelih	nood: Likely	Consequence: Major	Inherent Risk Rating: High				
Eviatio	as Controls/Mitigating B	ractions (the number following each central is the	averall central effectiveness rating and Table 5 for further details):				

#### Existing Controls/Mitigating Practices (the number following each control is the overall control effectiveness rating, see Table 5 for further details):

- Code of Conduct for Council Employees, 5
- Code of Conduct for Elected Members, 45
- Fraud and Corruption Prevention Framework, 5
- . Gifts and Benefits Policy and Register, 5
- Procurement Policy and procedures (including Financial Delegations, Corporate Purchase Card Guidelines, Purchase Order Guidelines), 4
- Financial Internal Controls Annual Assessments and Reviews (in Control Track), 5
- Internal Audit, 5
- Policy for Assessment of Council Development, 5
- Financial Internal Controls Framework, 5
- External Audit, 5
- Staff training and induction processes, 4
- Code of Conduct Awareness Training (Annual), 45

Likelihood: Possible	Consequence: Major	Residual Risk Rating: High	Is the Residual Risk Rating <u>as low as</u> <u>reasonably practicable</u> acceptable? <u>No</u> Yes
Treatment Plan:		Responsibility:	Target Completion Date:
Enhance the awareness of and encourage ethical behaviours in our decision		Manager Governance	<u>30 June 2018</u>
	g a proactive risk management approach, and		
enhancing our Code of Cond	duct procedures to improve objectivity and		
transparency.			

9	9 Event Description: Failure to comply with WHS legislative obligations				
Respo	nsible Managers: GM B	usiness Excellence, Manager Pec	ople and Culture, CEO, GM City Infrastructure, GM Comn	nunity Developmer	nt, GM City Development
1	outory Factors ("root" o arises):	causes / how and why the	Impacts (risks):		
Insu     Safe     emp     Inad	fficient reporting of incide	mented or communicated to g and supervision	<ul> <li>An employee, contractor, volunteer or elected membinjured or dies as a result of a preventable incident o accident</li> <li>Potential financial consequences for the City of an incident affecting a member of staff including; medical/rehabilitation expenses, injury compensation claim, legal expenses, fines</li> </ul>	r manager procedur inadequa • Organisa through	nsequences for senior ment should policies and res be determined as ate by SafeWork SA. ational reputation is damaged the failure to prevent an or injury occurring at work
Organisational safety attitude does not recognise the importance of following WHS policies and procedures			Regulatory censure including a SafeWork SA Prohib Notice, Improvement Notice or prosecution/conviction		losing self-insured status and lack of financial sustainability
Likelih	Likelihood: Almost Certain Consequence: Catastrophic Inherent Risk Rating: Very High				
Existin	g Controls/Mitigating P	ractices (the number following	each control is the overall control effectiveness ratin	g, see Table 5 for	further details):
emp as n	<ul> <li>WHS training and e-learning (mandatorily required for all employees on commencement of employment and thereafter as necessary), 5</li> <li>WHS IM Business Plan. 5</li> </ul>		<ul> <li>Hazard and incident reporting and investigation procedures, 4</li> <li>Members of the Local Government Workers Compensation Scheme, requiring annual external audits, 5</li> <li>Work Health Safety representative team, 5</li> </ul>		
	S Reviews, 4 cipal WHS Committee, 5		Support from LG Sector/other councils/private sector organisations with development/implementation of WHS policies/procedures (including benchmarking partners), 5		
• City	Infrastructure WHS Com	mittee, 5	Contractual arrangements with external providers to assist compliance with WHS obligations, 4		
• JSA	, work instructions and pla	ant risk assessments, 4	<ul> <li>Quarterly Executive Report highlighting trends, outstands, 4</li> </ul>	anding actions and	high risk rating incidents or
Likelih	ood: Possible	Consequence: Catastrophic	Residual Risk Rating: High  Is the Residual Risk Rating as low as reasonably practicable acceptable? No Yes		
Treatm	Treatment Plan:		Responsibility:		Target Completion Date:
orga	Enhance the awareness of reporting obligations across the organisation through the existing Code of Conduct staff awareness sessions.		Manager People and Culture, all General Managers  Managers	, all Divisional	30 September 2018

10 Event Description:	Lack of alignment and integrity of IT systems for sup	pport of business needs		
Responsible Managers: GM E	usiness Excellence, Manager Business Systems and	Solutions		
Contributory Factors ("root"	causes / how and why the event arises):	Impacts (risks):		
<ul> <li>Failure to consider all option</li> <li>Organisational change is not</li> <li>Failure to support the skill set business processes</li> <li>Lack of business engageme</li> <li>External pressure for change</li> <li>Lack of plans and procedure cybersecurity incident occurs</li> <li>Lack of monitoring of cybers</li> <li>Lack of communication/train</li> </ul>	es to systems/processes s to inform response strategies when a	<ul> <li>Organisational plans and strategies are not achieved due to a lack of IT support or infrastructure</li> <li>Council operations pause resulting in financial loss</li> <li>Failure to adapt to a changing external environment</li> <li>Inefficient and ineffective use of organisational resources</li> <li>Poor service delivery</li> <li>Political/Public embarrassment</li> <li>Costs of litigation and restoration of services</li> </ul>		
Likelihood: Almost Certain Consequence: Major Inherent Risk Rating: Very High				
Existing Controls/Mitigating Practices (the number following each control is the  • Applications Committees (x5), 3  • IS Strategy 2014-17, 4  • IT Governance Framework, 3  • Programmed testing of systems for security and reliability, 4  • Information Security Policies and Procedures, 4  • Continuous Improvement Framework, 43		e overall control effectiveness rating, see Table 5 for further details):  IT Disaster Recovery Plan, 4  Business Continuity Plans, 4  Incident Management Team identified and trained, 4  Building security and access controls, 5  User access system controls, 4  Patch management and software maintenance procedures, 4  Cyber Security Risk Assessment, 4		
Likelihood: Likely	Consequence: Major	Residual Risk Rating: High  Is the Residual Risk Rating as low as reasonably practicable acceptable? No		Risk Rating <u>as low as</u> <u>ticable</u> a <del>cceptable</del> ? No
Treatment Plan:		Responsibility:		Target Completion Date:
Delivery of IS Strategy 2014-17	and the projects that are a part of it	Manager Business Systems and Solutions		31 December 2017
Review of IT Governance Fram	ework	Manager Business Systems and S	olutions	31 December 2017
Delivery of outcomes from IS Program Review		GM Business Excellence 3		31 December 2017
Develop digital strategy to enha	nce engagement with community and customer	Manager Business Systems and Solutions		31 December 2017
Delivery of the IT component of	the Community Hub	Manager Business Systems and Solutions September 2019		

Table 1 - Consequence Ratings

	AREA OF IMPACT					
RATING	Environment/ Political/ Community	Reputation	Finance	Legal/ Regulatory	Injury/Operational Management	Service Interruption
1 Insignificant	Nil	Nil	Less than \$20,000	None	Nil	Minor interruption to service provision capability, e.g. less than 4 hours.
2 Minor	Minor short-term environment, conservation, political or community issue.	Minor media interest	\$20,000 - \$100,000	Minor legal, regulatory or internal policy failure.	<ul> <li>Unexpected/unplanned absence of a staff member.</li> <li>Potential for minor injury.</li> <li>First aid treatment required.</li> </ul>	Limited disruption to service provision requiring altered operational arrangements for a short period, e.g. up to 1 day
3 Moderate	Environment, conservation, political or community incident requiring City intervention.	Moderate media interest	\$100,000 - \$500,000	Limited legal, regulatory or internal policy failure.	Unexpected/unplanned absence of a key staff member.     Medical treatment required.	Some disruption to service provision capability requiring altered operational arrangements, e.g. between 1 day and 1 week.
4 Major	Medium-term issue with major environment, conservation, political or community impact.	High media interest	\$500,000 - \$1 million	Major legal, regulatory or internal policy failure.	<ul> <li>Unexpected/unplanned absence of several key staff members from a single area.</li> <li>Significant injury to staff disabling them/dangerous near miss.</li> </ul>	Significant impairment of service provision (capability or period), e.g. between 1 week and 1 month.
5 Catastrophic	Long-term issue with major environment, conservation, political or community impact.	Public censure or government inquiry	More than \$1 million	Critical legal, regulatory or internal policy failure.	<ul> <li>Unexpected/unplanned absence of a significant number of staff, e.g. during a pandemic.</li> <li>Death / critical injury to staff.</li> </ul>	Total loss of service provision capability for extended period, e.g. more than 1 month.

# Strategic Risk Register

Table 2 – Likelihood Ratings

RATING	DESCRIPTION
A – Rare	The event may occur only in exceptional circumstances (i.e. probability of occurrence > 20 years)
B – Unlikely	The event could occur at some stage (i.e. probability of occurrence within 10 – 20 years)
C – Possible	The event might occur at some time (i.e. probability of occurrence within 3 – 5 years)
D – Likely	The event will probably occur at most times (i.e. probability of occurrence within 2 years)
E – Almost Certain	The event is expected to occur in most times (i.e. probability of occurrence within 1 year)

Table 3 - Risk Matrix

	E Almost Certain	Medium	High	High	Very High	Very High
	D Likely	Medium	Medium	High	High	Very High
Likelihood	C Possible	Low	Medium	High	High	High
Likeli	B Unlikely	Low	Low	Medium	Medium	High
	A Rare	Low	Low	Medium	Medium	High
		1 Insignificant	2 Minor	3 Moderate	4 Major	5 Catastrophic

Consequence

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#### Table 4 - Residual Risk Descriptors

Very High	<ul> <li>Risk mitigation plans required to immediately reduce current residual risk level (or where unable to reduce rating consider cessation of activity).</li> </ul>
High	<ul> <li>Relevant business area to undertake regular monitoring (e.g. on a quarterly basis) of the effectiveness of current controls and assessment of residual risk required.</li> <li>Consideration may be given to the development and implementation of additional risk mitigation strategies.</li> </ul>
Medium	<ul> <li>Periodic monitoring (e.g. at least annually) of the effectiveness of current controls and assessment of residual risk to ensure rating does not increase over time.</li> </ul>
Low	Consideration given to streamlining of excessive or redundant controls.

#### Table 5 - Control Effectiveness Ratings

Each existing control/mitigating practice is assessed by the relevant General Manager(s) and the CEO each quarter. The rating given in the Strategic Risk Register for each existing control/mitigating practice is an overall average rating based on the rating given by each General Manager and the CEO.

The following defines the meaning of the control effectiveness ratings;

**0** n/a or not rated: no rating, not relevant or not implemented.

1 Ineffective: During the period, the control has not been implemented as described. Urgent management action is required to implement the described control processes.

- **2 Requires significant improvement:** During the period, the control has been implemented as described, but with significant deficiencies in the consistency or effectiveness of implementation. Significant management action required to implement processes to improve the effectiveness of the control.
- 3 Partially effective: During the period, the control has been implemented as described, but with some deficiencies in the consistency and/or effectiveness in which it has been applied.
- **4 Majority effective:** During the period, the control has been implemented as described and in the majority of cases has been consistently and/or effectively applied. There is potential to enhance the effectiveness of the control, but only with minor adjustments.
- 5 Effective: During the period, the control as described has been fully implemented and has in all cases has been consistently and/or effectively applied.

Source: Control Activity Owner Instruction Manual, ControlTrack®

# Strategic Risk Register

## v2.11 November 2017

Table 6 - Heat Map of the City of Salisbury Strategic Risks

		1 Insignificant	2 Minor	3 Moderate	4 Major	5 Catastrophic
	A Rare		0		,	-
Likeli	B Unlikely				7	
— Likelihood	C Possible				2, 3, 5, 6, 8	1, 4, 9
I	D Likely				10	
	E Almost Certain					

C	วท	se	qι	ıen	ıce

No.	Risk Description	Inherent Risk Rating	Residual Risk Rating	Rating as low as reasonably practicable Acceptable	Treatment Plan
1	Inadequate preparation and response to a business continuity event	Very High	High	<u>Yes</u> No	<u>No</u> Yes
4	Lack of management of a major incident at a Council facility that affects public and staff safety	Very High	High	<u>Yes</u> No	<u>No</u> Yes
9	Failure to comply with WHS legislative obligations	Very High	High	<u>No</u> Yes	<u>Yes</u> No
10	Lack of alignment and integrity of IT systems for support of business needs	Very High	High	No	Yes
2	Inadequate prevention of and response to contamination of Wetlands and/or the recycled water systems	High	High	No	Yes
3	Lack of management of public and environmental health risks	High	High	Yes	No
5	Failure to manage the impact of environmental and social factors on Council infrastructure, assets and services	High	High	No	Yes
6	City of Salisbury financial sustainability is compromised	High	High	No	Yes
8	Organisation suffers detriment as a result of fraud, misconduct or maladministration	High	High	<u>No</u> Yes	<u>Yes</u> No
7	Strategic and operational outcomes are not delivered	High	Medium	No	Yes



# AUDIT OF CAPITAL WORKS PROJECTS

# **Audit Scope**

#### OVERALL OBJECTIVE

The objective of this audit is to provide assurance regarding the effectiveness of the processes that are in place to manage, monitor and deliver capital works projects. The need for the audit is derived from Risk 7 on the City of Salisbury's Strategic Risk Register, "Strategic and operational outcomes are not delivered". In addition the audit will review the progress made with implementing the management responses to the Projects, Project Support and Common recommendations made in the Program Review of Technical Services Division, Projects Division and Project Support Team.

### BACKGROUND AND RISKS

The City of Salisbury undertakes capital works projects which total approximately \$30-40 million per annum. A majority of the capital works projects are managed by the Projects Division, with support from the Project Services team that is now part of that division. A defined project management methodology is in place for managing projects at the City of Salisbury. This methodology is flexible enough to be used for both large and small scale projects.

The main activities of the division that are within the scope of this audit include:

- managing capital works projects in line with the Four Year Capital Works Program;
- · monitoring and reporting on the management of capital works projects.

The audit will also reference the Projects, Project Support and Common recommendations and findings from the Program Review of Technical Services Division, Projects Division and Project Support Team, undertaken by Council and completed in February 2017.

## SPECIFIC OBJECTIVES

In addressing the overall objective, the audit will include, but not necessarily be limited to, the consideration of the following items with reference to the Projects Division:

- Review of the management of a sample of capital works projects
- Review of the monitoring of capital works projects
- · Review the management of risks associated with a sample of capital works projects
- Review the progress being made in implementing the agreed actions to address the findings and recommendations arising from the Program Review on Projects Division and the Project Support Team.

#### BOUNDARIES

The audit will not review Contract Management or Strategic Development Projects, as both these areas will be the subject of specific internal audits to be conducted in Q2 2018 and Q4 2017 respectively.

Page 1 of 2

### CONDUCT OF THE REVIEW

The nature of the audit will be a risk-based audit, it should involve a review of the applicable policies and processes, review of relevant systems and controls, sample testing, interviews with appropriate members of staff and an assessment of the management of relevant risks. Any areas for process improvement and efficiency savings should also be highlighted. The audit should be conducted in line with the Institute of Internal Auditors International Professional Practices Framework. Communication of findings and assessments will be an on-going process to ensure that there is a good understanding and acceptance of the rationale for audit opinions and recommendations.

#### LOCATION

The audit will be conducted predominantly at City of Salisbury offices (12 James Street, Salisbury, SA 5108).

#### RESOURCING

Suggested	The audit will be conducted by external consultants selected through a tendering
Resourcing	process.
	The participation of managers and staff from the Projects Division will be
	required.

### **TIMING**

The audit will be conducted between September 2017 and November 2017 at a mutually agreed timescale.

### **AUDIT OUTPUT**

The output of the audit will be a report that is agreed and accepted by the Acting Manager Projects, or their successor, containing:

- A one or two page Executive Summary;
- Detailed findings and recommendations, with a suitable audit trail evidencing the findings.

### REVIEW OUTCOMES

The primary outcomes of the audit will be opinions on the management, monitoring and delivery of capital works projects by the City of Salisbury, using City of Salisbury risk management terminology.

APPROVED

Tami Norman Manager Governance

27/7/17

APPROVED

Jarred Collins
Acting Manager Projects

31/7/17.

APPROVED

Mark van der Pennen GM City Infrastructure

28/7/17

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## AUDIT OF STRATEGIC DEVELOPMENT PROJECTS

# **Audit Scope**

### OVERALL OBJECTIVE

The objective of this audit is to provide assurance regarding the effectiveness of the processes that are in place to manage, govern and deliver strategic development projects. The need for the audit is derived from Risk 7 on the City of Salisbury's Strategic Risk Register, "Strategic and operational outcomes are not delivered".

#### **BACKGROUND AND RISKS**

The Liveable City key direction within the City Plan 2030 contains a range of strategies and actions intended to contribute to providing a welcoming community that celebrates its diversity, embraces change and where people are able to participate in community life. Of relevance to this audit is an action to "Provide for a range of housing options appropriate for our diverse community." The Strategic Development Projects Division has shared responsibility for delivery of this action and is responsible for various functions including;

- Development of surplus Council land for residential housing;
- Investigating opportunities for Council land holdings to contribute towards the renewal agenda for the Salisbury City Centre; and
- Identification of future development opportunities, project timing and business cases to inform Council's Long Term Financial Plan.

The development projects work of the Division has been separated into several tranches;

- Tranche 1 these development projects have all been delivered.
- Tranche 2 these projects are at either the business case development stage, project delivery stage or feasibility assessment stage.
- Tranche 3 these projects are all at the feasibility assessment stage.

The focus of this audit will be Tranche 2 projects, which are comprised of 4 distinct development projects that are currently in progress;

- Boardwalk at Greentree, Paralowie (currently at Stage 4-Project Sales)
- Hoyle Green, Para Hills (currently at Stage 2-Business Case)
- Shoalhaven, Mawson Lakes (currently at Stage 2-Business Case)
- Lake Windemere, Salisbury North (revised feasibility currently being undertaken)

### SPECIFIC OBJECTIVES

In addressing the overall objective, the audit will include, but not necessarily be limited to, the consideration of the following items with reference to the Strategic Development Projects Division:

- Review of the management of a small sample of Tranche 2 strategic development projects
- Review of the project governance processes for strategic development projects
- Review the management of risks associated with a small sample of Tranche 2 strategic development projects.

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City of Salisbury Audit Committee Agenda - 14 November 2017

#### BOUNDARIES

The audit will not review Contract Management as this area will be the subject of a specific internal audit to be conducted in Q2 2018. In addition the audit will not review the project to develop the Salisbury City Centre Community Hub, as this project is being separately managed rather than being managed as a strategic development project.

#### CONDUCT OF THE REVIEW

The nature of the audit will be a risk-based audit. It should involve a review of the applicable processes, systems and controls, sample testing, interviews with appropriate members of staff and an assessment of the management of relevant risks. Any areas for process improvement and efficiency savings should also be highlighted. The audit should be conducted in line with the Institute of Internal Auditors International Professional Practices Framework. Communication of findings and assessments will be an on-going process to ensure that there is a good understanding and acceptance of the rationale for audit opinions and recommendations.

The successful consultant will be expected to manage the conduct of the audit to minimise the impact on City of Salisbury resources.

#### RESOURCING

Estimated Hours	10-15 hours in total
Suggested	The audit will be conducted by external consultants selected through a tendering
Resourcing	process.
	The participation of managers and staff from the Strategic Development Projects
	Division will be required. Assistance may also be sought from other divisions that
	support this division including Financial Services and Strategic Procurement
	Divisions.

#### TIMING

The audit will be conducted between October 2017 and December 2017 at a mutually agreed timescale.

### **AUDIT OUTPUT**

The output of the audit will be a report that is reviewed and responded to by the Manager Strategic Development Projects, containing:

- A one or two page Executive Summary;
- Detailed findings and recommendations, with a suitable audit trail evidencing the findings.

## REVIEW OUTCOMES

The primary outcomes of the audit will be opinions on the management, governance and delivery of strategic development projects by the City of Salisbury, using City of Salisbury risk management terminology.

APPROVED

APPROVED

APPROVED

Joy Rowett
Acting Manager Governance

Chantal Milton Manager Strategic Development Projects Terry Sutcliffe GM City Development

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**ITEM** 4.2.5

AUDIT COMMITTEE

**DATE** 14 November 2017

**HEADING** Update on the Risk Management and Internal Controls Activities

for the 2017-18 financial year and outstanding Internal Audit

actions.

**AUTHOR** George Kendall, Business Analyst - Internal Audit & Risk, CEO

and Governance

**CITY PLAN LINKS** 4.3 Have robust processes that support consistent service delivery

and informed decision making.

**SUMMARY** This report provides an update on the risk management and internal

controls activities to be conducted in the 2017-18 financial year. The report also includes an update on the outstanding actions from

internal audits.

### RECOMMENDATION

1. The information be received.

### **ATTACHMENTS**

This document should be read in conjunction with the following attachments:

- 1. Update on Risk Management and Internal Controls Activities 2017-18 Financial Year
- 2. Outstanding Actions from completed Internal Audits

### 1. BACKGROUND

1.1 This report provides an update on risk management and internal controls activities to be undertaken by the BA Internal Audit & Risk in the current financial year. The report allows the Audit Committee to monitor and review the activities and the assurance that they provide.

### 2. REPORT

# 2.1 Risk Management and Internal Controls Activities 2017-18

- 2.1.1 Attachment 1 is a summary of the risk management and internal controls activities to be undertaken in the 2017-18 financial year by the BA Internal Audit & Risk. The following changes have been made to the items listed in Attachment 1 since they were last reviewed by the Audit Committee in July 2017:
  - The External Audit of financial internal controls has been completed, as has the Cash Management piece of work.

- The reconciliation of existing financial internal controls with the revised Better Practice Model has been prioritised to ensure that the City of Salisbury remains compliant with the Better Practice Model and to ensure that adequate systems and controls are maintained.
- Work has commenced on reviewing the Fraud and Corruption Prevention Strategy, however this work has been paused until the South Australian legislation resulting from the *Public Interest Disclosure Bill* has been enacted.
- A new activity has been added, which is assisting in the completion of the Local Government Association Mutual Liability Scheme (LGA MLS) Risk Assessment. Preliminary work has begun on the Risk Assessment, the resulting LGA MLS report will be presented to both the Executive Group and the Audit Committee.
- 2.1.2 Updates to the risk management and internal control activities will continue to be provided at each Audit Committee meeting, excluding the October meeting. The Comments column will be updated with the progress made towards completing each activity.

# 2.2 Outstanding Actions from Completed Internal Audits

- 2.2.1 Attachment 2 of this report provides an update on the status of all agreed action items arising from completed internal audits.
- 2.2.2 Progress against all outstanding actions is monitored by the BA Internal Audit & Risk, with updates sought from the relevant Divisional Manager on a regular basis.

### 3. CONCLUSION / PROPOSAL

3.1 This report has provided a summary of the risk management and internal controls work to be conducted by the BA Internal Audit & Risk in the 2017-18 financial year including the outstanding actions from Internal Audits. The next update will be provided at the February 2018 meeting of the Audit Committee.

# **CO-ORDINATION**

Officer: MG Exec

Date: 06/11/2017

Risk Management and Internal Controls Activities – July 2017 to June 2018

V	1.	2

	Annual Plan - July 2017 to June 2018							
Activity	Type of Activity (Risk Management or Internal Controls)	Resourcing (Internal, External, Co-sourced)	Planned dates for work	Status: Completed, In progress, Not yet commenced	Comments and rationale for piece of work			
Review of Legislative Reporting Obligations	Internal Controls	Internal	July 2016 – December 2017	In progress	This piece of work is necessary to demonstrate compliance with section 132A of the Local Government Act 1999, which concerns compliance with statutory requirements. Work on the implementation of a Legislative Compliance Register has significantly progressed with a draft register prepared, however, very recently Adelaide City Council circulated, via the Governance and Policy Officers Network, a detailed Legislative Compliance Model. To ensure the City of Salisbury has in place the most appropriate approach to achieving legislative compliance the detailed model needs to be evaluated and considered with the draft Legislative Compliance Register prior to finalising the Register for consideration by the Executive Group.			
External Audit of financial internal controls	Internal Controls	External	June – September 2017	Completed	This piece of work is legislatively mandated. Internal audit is heavily involved in facilitating the work. The final report from the external auditors was delivered at the October 2017 meeting of the Audit Committee.			
Cash Management	Internal Controls	Internal	July 2017	Completed	This work needs to be completed annually as a part of the financial internal controls framework; it includes the end of year reconciliations of petty cash and till floats. It was completed in July 2017.			
Develop Operational Risk Register	Risk Management	Internal	July – April 2018	In progress	Work has begun on developing an operational risk register with almost all Divisional Managers interviewed regarding operational risks to their objectives.			
Development of a Risk Appetite for the City of Salisbury	Risk Management	Internal	July 2017 – February 2018	In progress	Some work has been done in identifying the stakeholders that would need to be involved in developing a Risk Appetite.			

Risk Management and Internal Controls Activities – July 2017 to June 2018

v1.2

	Annual Plan - July 2017 to June 2018						
Activity	Type of Activity (Risk Management or Internal Controls)	Resourcing (Internal, External, Co-sourced)	Planned dates for work	Status: Completed, In progress, Not yet commenced	Comments and rationale for piece of work		
Reconciliation of existing financial internal controls with the revised Better Practice Model	Internal Controls	Internal	August 2017 – January 2018	In progress	Almost all South Australian Councils use the "Better Practice Model – Financial Internal Control for South Australian Councils". It has been revised and the new version has been approved by the Minister for Local Government. The reconciliation of the existing financial internal controls and risks with the controls and risks in the new Better Practice Model has therefore been prioritised, to ensure the City of Salisbury remains compliant and maintains adequate systems and controls.		
Testing the latest version of the Control Track system	Internal Controls	Internal	August – February 2018	In progress	The Control Track system is used by the City of Salisbury to assess and review both financial risks and financial internal controls, a new version of this system has been released and support for the existing version has not been officially confirmed beyond the end of the current financial year. A piece of work is underway to test that the latest version of this system (v2), remains the most appropriate tool for assessing financial risks and financial internal controls at the City of Salisbury.		
Review the Fraud and Corruption Prevention Strategy	Internal Controls	Internal	August 2017 – April 2018	In progress	The Fraud and Corruption Prevention Strategy needs to be reviewed because it has been some time since it was last reviewed and it needs to be updated to reflect changes in legislation. Work has begun on a revised framework and policy, however the work has been paused because needs to reflect the act that will arise from the South Australia <i>Public Interest Disclosure Bill</i> 2016, which will replace the <i>Whistleblowers Protection</i> Act 1993.		

Risk Management and Internal Controls Activities – July 2017 to June 2018

v1.2

	Annual Plan - July 2017 to June 2018							
Activity	Type of Activity (Risk Management or Internal Controls)	Resourcing (Internal, External, Co-sourced)	Planned dates for work	Status: Completed, In progress, Not yet commenced	Comments and rationale for piece of work			
Assisting in the completion of the Local Government Association Mutual Liability Scheme (LGA MLS), biennial Risk Assessment on the City of Salisbury	Risk Management and Internal Controls	Internal	November 2017 – January 2018	In progress	The LGA MLS have now changed to a biennial Risk Assessments of Council's risk management frameworks and associated processes, procedures and controls. A report on the findings of this work will be issued with an action plan, both of which will be presented to the Executive Group and the Audit Committee once they have been received from the LGA MLS.			
Completion of Control Self- Assessments and Risk Assessments through the Control Track system, including external audit preparation	Internal Controls	Internal	January – June 2018	Not yet commenced	The external auditor's expectations are that at least one control self-assessment will be conducted annually and a risk assessment should also be conducted on financial internal controls.			
Business Continuity Plans Test	Internal Controls	External	May 2018	Not yet commenced	A test of the Business Continuity Plans is scheduled to be undertaken in May 2018.			

Audit: Procurement Agreed Action		Risk Assessment	Responsible Officer	Target Date	Revised Date	Comments
A2.3	Through the Procurement Steering Group (PSG), consideration will be given to appropriate measures that monitor the length of procurement processes.	Medium	Manager Strategic Procurement	March 2015	June 2018	The Manager Strategic Procurement will be assessing appropriate KPIs to align with Program Review outcomes. The Procurement Framework outlines KPI's as per the following headings:  Safety Risk Commercial – Benefit Target agreed for FY17/18 of \$600k & \$800k as a stretch target. Stakeholder Engagement  Specific KPI's under the above headings will be developed and presented to the PSG and Exec. Group for approval.  Other targets (Safety, Risk and Stakeholder Engagement) to be developed for FY18/19.
B.2.9	Review existing reporting regime and identify opportunities to enhance reporting.	Medium	Manager, Strategic Procurement	April 2015	June 2018	<ul> <li>ArcBlue projects underway providing:         <ul> <li>Spend Analysis reporting</li> <li>CoSol Forward Procurement Plan</li> <li>(FPP) identification.</li> </ul> </li> </ul>

Audit: Event Management									
Opportunity for Improvement	Responsible Officer	Target Date	Revised Date	Comments					
8. Provide training to City of Salisbury staff responsible	GM Community	30 June	Completed						
for running high risk events.	Development/	2017	_						
	People and	(Alignment							
	Culture division	with the							
		PDP cycle)							

Audit: Payroll							
Opportunity for Improvement	Responsible Officer	Target Date	Revised Date	Comments			
2.1 Audit trail of changes to the master file.	Manager People	30 June	Completed				
This audit trail report is not formally reviewed by	and Culture	2017					
Management.							
Agreed Actions;							
1. An audit report will be produced and work will							
be undertaken to determine how this will be							
validated.							
2. The production and validation of the report will							
be incorporated into standard procedures.							
2.3 IT Access Controls - review	Manager People	30 June	30 November	Part of the Empower transition			
Access rights are reviewed by Management.	and Culture /	2017	2017	project.			
Agreed Action;	Manager Business						
The overall transition of system administration of the	Systems and						
Empower system will be signed off by the Manager	Solutions						
People and Culture, the Manager Business Systems and							
Solutions and the General Manager Business							
Excellence.							
2.5 Termination Payments	Manager People	30 June	Completed				
Termination payments are processed by the payroll	and Culture	2017					
administrators through Empower. Better practice is for							
Management to perform an independent review.							
Agreed Action;							
A new process will be created for reviewing and							
approving termination payments.		20.7	2027	5 01 5			
2.6 IT Access Controls - responsibility	Manager People	30 June	30 November	Part of the Empower transition			
Agreed Action;	and Culture /	2017	2017	project.			
The overall transition of system administration of the	Manager Business						
Empower system will be signed off by the Manager	Systems and						
People and Culture, the Manager Business Systems and	Solutions						
Solutions and the General Manager Business							
Excellence.							