



AGENDA

FOR WORKS AND SERVICES COMMITTEE MEETING TO BE HELD ON 18 JULY 2016 AT CONCLUSION OF BUDGET AND FINANCE COMMITTEE IN THE COUNCIL CHAMBER, 12 JAMES STREET, SALISBURY

MEMBERS

Cr J Woodman (Chairman)
Mayor G Aldridge (ex officio)
Cr C Buchanan
Cr G Caruso (Deputy Chairman)
Cr E Gill
Cr S Reardon
Cr G Reynolds
Cr S White
Cr R Zahra

REQUIRED STAFF

General Manager Community Development, Ms J Trotter
General Manager City Infrastructure, Mr M van der Pennen
Manager Communications and Customer Relations, Mr M Bennington
Governance Support Officer, Ms K Boyd
Governance Coordinator, Ms J Rowett

APOLOGIES

LEAVE OF ABSENCE

PRESENTATION OF MINUTES

Presentation of the Minutes of the Works and Services Committee Meeting held on 20 June 2016.

REPORTS

Administration

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OTHER BUSINESS

CLOSE



**MINUTES OF WORKS AND SERVICES COMMITTEE MEETING HELD IN THE
COUNCIL CHAMBER, 12 JAMES STREET, SALISBURY ON**

20 JUNE 2016

MEMBERS PRESENT

Cr J Woodman (Chairman)
Mayor G Aldridge (ex officio)
Cr G Caruso (Deputy Chairman)
Cr E Gill
Cr S Reardon
Cr S White

STAFF

Chief Executive Officer, Mr J Harry
General Manager Community Development, Ms J Trotter
General Manager City Infrastructure, Mr M van der Pennen
Governance Support Officer, Ms K Boyd
Governance Coordinator, Ms J Rowett

The meeting commenced at 8.22pm.

The Chairman welcomed the members, staff and the gallery to the meeting.

APOLOGIES

Apologies were received from Cr C Buchanan, Cr G Reynolds and Cr R Zahra.

LEAVE OF ABSENCE

Nil

PRESENTATION OF MINUTES

Moved Cr G Caruso
Seconded Cr S Reardon

The Minutes of the Works and Services Committee Meeting held on 16
May 2016, be taken and read as confirmed.

CARRIED

REPORTS

Administration

2.0.1 Future Reports for the Works and Services Committee

Moved Cr S White
Seconded Cr G Caruso

1. The information be received.

CARRIED

Property

2.5.1 Proposed renaming of portion of Walpole Road, Paralowie to Greentree Boulevard

Moved Cr E Gill
Seconded Mayor G Aldridge

1. That pursuant to Section 219 (1) of the Local Government Act 1999, the portion of Walpole Road, Paralowie as shown in Attachment 1, Item No. 2.5.1 Works and Services Committee, 20/06/2016 (Deposited Plans D6440 and D94185) be renamed to Greentree Boulevard, and that the necessary statutory notifications take place.

CARRIED

2.5.2 Proposal to Rename Portions of Melvina Road and Kings Road, Paralowie

Moved Mayor G Aldridge
Seconded Cr E Gill

1. That the following road names be assigned for the purposes of public consultation:
 - a. The section of Kings Road between Fairbanks Drive and Bolivar Road, Paralowie be: Louisa Road.
 - b. The section of Melvina Road between Kings Road and the extension of Kings Road (new road), Paralowie be Deal Court.
 - c. The extension of Kings Road, Paralowie (new road): Kings Road; and
 - d. The extension of Bolivar Road, Paralowie (new road): Bolivar Road.
2. That public consultation be undertaken, including with directly affected property owners, in relation to the proposed road name changes consistent with Council's Public Consultation Policy and statutory requirements under the Local Government Act 1999, with affected residents and property owners.

-
3. A further report be brought to the Works and Services Committee outlining the outcomes of public consultation and any recommended changes arising from the consultation process.

CARRIED

2.5.3 Revocation of Community Land Status and Disposal of Joe Costello Reserve

Moved Cr G Caruso

Seconded Mayor G Aldridge

1. Joe Costello Reserve described as Lot 163 in Deposited Plan 7792 and described in Certificate of Title Volume 6174 Folio 123 be declared surplus to Council requirements and Council propose to revoke the classification as community land.
2. The attached report be adopted for the purposes of Section 194 of the Local Government Act 1999 and the Manager Property and Buildings be authorised to implement the public consultation program, comprising of a Public Notice in the Messenger News Review and Leader newspapers, letters with the attached report posted to property owners and a sign erected in a clearly visible location on the site.
3. A further report be presented to Council for consideration of any objections received. In the event no objections are received, the Manager Property Services be authorised to prepare and submit the necessary documentation to the Minister for approval.
4. Upon revocation of the Community land classification the land be disposed of to Tyndale Christian School at a value as determined by a licenced Valuer. This sale is conditional upon an easement being registered to the City of Salisbury for storm water infrastructure and Salisbury water supply. All costs for the preparation and lodgement of documentation to be borne by Tyndale Christian School as the applicant.

CARRIED

2.5.4 Minutes of the Strategic Property Development Sub Committee meeting held on Tuesday 14 June 2016

Cr G Caruso declared a perceived conflict of interest to his employer having a regulatory obligation to pay a rebate to Council. Cr G Caruso advised he would manage the conflict by declaring it on the public record, remaining in the meeting, and voting in the interests of residents.

2.5.4-SPDSC1 Appointment of Deputy Chairman - Strategic Property Development Sub Committee

Moved Mayor G Aldridge
Seconded Cr S Reardon

1. Cr Graham Reynolds be appointed as Deputy Chairman of the Strategic Property Sub Committee for a term of 12 months commencing 27/06/2016.

CARRIED

2.5.4-SPDSC2 Strategic Land Review Framework

Moved Mayor G Aldridge
Seconded Cr S Reardon

1. The current status of the Strategic Land Review Framework, methodology and timing be noted.
2. The methodology for assessment of Council land holdings (as set out in Item SPDSC2, Strategic Property Development Sub-Committee, 15/06/2016) be endorsed.
3. That a further report be presented to the Strategic Property Development Sub-Committee to review and confirm the priority list of projects for next stage feasibility investigations.

CARRIED

2.5.4-SPDSC3 Tranche 2 - Update Report

Moved Mayor G Aldridge
Seconded Cr S Reardon

1. The report be received and the update on the project delivery status for Boardwalk at Greentree, Walpole Road Stage 3, Walpole Road Upgrade and balance Tranche 2 projects be noted.
2. The variances between the Tranche 2 revised revenue and cost forecasts from 2015/16 Budget Review 3 outlined in the agenda report, incorporating a correction to the net proceeds figure to \$6,165,779 and a correction to the percentage change figure to 1.87% in Attachment 1 (Item No. SPDSC3, Strategic Property Development Sub Committee, 14/06/2016) be noted.
3. Subject to a further Update Report to the Strategic Property Development Sub Committee in September, budget variances for Tranche 2 be reported to the 2016/17 Budget Review 1.

CARRIED

*The majority of members present voted IN FAVOUR of the MOTION
Cr G Caruso voted IN FAVOUR of the MOTION*

2.6.1 Capital Progress Report - May 2016

Moved Cr E Gill

Seconded Mayor G Aldridge

1. The construction of new footpath sections along Knight Court & Findlay Avenue, Salisbury East; adjacent Jack Young Centre, Salisbury; Lavender Drive, Parafield Gardens and Brookfield Avenue, Burton, be included as part of the Council Footpath Program.
2. City Pride Street Tree Program for 2016/17 as set out in this report (Item No. 2.6.1, Works and Services Committee 20/06/2016) be endorsed for implementation.
3. Road Reseal Program for 2016/17 as set out in this report (Item No. 2.6.1, Works and Services Committee 20/06/2016) be endorsed for implementation.
4. The construction of new access ramps in sections of Morgan Street, Parafield Gardens; Stanley Avenue, Salisbury; Ward Street, Salisbury Heights and Franklin Avenue, Mawson Lakes be included as part of the Kerb Ramp Construction/Upgrade Program.
5. Include the creation of a new disability parking facility, Ward Street, Salisbury Heights, within the Minor Traffic Improvement Program.
6. Submission of a 2016/17 First Quarter Budget Review Bid to occur for consideration to fund the construction of new sections of guard rail, St Kilda Road, St Kilda.

CARRIED

Traffic Management

2.7.1 Speed Advisory Trailer Signs (SATS's) - Road Safety Program - Results of Second Trial 2015/16

Moved Mayor G Aldridge

Seconded Cr S Reardon

1. The information pertaining to issues and results derived from trials of this road safety program at schools be received and noted.
2. Council consider at the first 2016/17 quarter review, a capital bid of \$12,000 for 2 speed detection signs and undertake notification to schools of their availability and establish a booking system.
3. Council staff apply for a grant for the purchase of 2 additional speed detection signs.
4. Staff continue to notify SA Police (SAPOL) when speeding issues are raised by the community.

CARRIED

OTHER BUSINESS

Nil

CONFIDENTIAL ITEMS

The meeting moved into confidence at 8.26pm.

2.9.1 Salisbury Bowling Club - Update

Moved Cr E Gill
Seconded Cr S White

1. *Pursuant to Section 90(2) and (3)(b)(i) of the Local Government Act 1999, the principle that the meeting should be conducted in a place open to the public has been outweighed in relation to this matter because:*

- it relates to information the disclosure of which could reasonably be expected to confer a commercial advantage on a person with whom the council is conducting, or proposing to conduct, business, or to prejudice the commercial position of the council.

2. *In weighing up the factors related to disclosure,*

- disclosure of this matter to the public would demonstrate accountability and transparency of the Council's operations

- non disclosure of this matter would protect information included from previous reports to Council which remain confidential at this time.

*On that basis the public's interest is best served by not disclosing the **Salisbury Bowling Club - Update** item and discussion at this point in time.*

3. *Pursuant to Section 90(2) of the Local Government Act 1999 it is recommended the Council orders that all members of the public, except staff of the City of Salisbury on duty in attendance, be excluded from attendance at the meeting for this Agenda Item.*

CARRIED

The meeting moved out of confidence at 8.28pm.

The meeting moved into confidence at 8.28pm.

2.9.2 Minutes of the Confidential Strategic Property Development Sub Committee meeting held on Tuesday 14 June 2016

Moved Cr S Reardon
Seconded Cr E Gill

1. *Pursuant to Section 90(2) and (3)(a) and (b)(i) of the Local Government Act 1999, the principle that the meeting should be conducted in a place open to the public has been outweighed in relation to this matter because:*

- it relates to information the disclosure of which would involve the unreasonable disclosure of information concerning the personal affairs of any person (living or dead); and

- information the disclosure of which could reasonably be expected to confer a commercial advantage on a person with whom the council is conducting, or proposing to conduct, business, or to prejudice the commercial position of the council.

2. *In weighing up the factors related to disclosure,*

- disclosure of this matter to the public would demonstrate accountability and transparency of the Council's operations

- non-disclosure of this matter would protect commercial sensitive sales information relating to Council's sales strategy that would prejudice the commercial position of Council.

*On that basis the public's interest is best served by not disclosing the **Minutes of the Confidential Strategic Property Development Sub Committee meeting held on Tuesday 14 June 2016** item and discussion at this point in time.*

3. *Pursuant to Section 90(2) of the Local Government Act 1999 it is recommended the Council orders that all members of the public, except staff of the City of Salisbury on duty in attendance, be excluded from attendance at the meeting for this Agenda Item.*

CARRIED

The meeting moved out of confidence and closed at 8.29pm.

CHAIRMAN.....

DATE.....

| | |
|------------------------|--|
| ITEM | 2.0.1 |
| | WORKS AND SERVICES COMMITTEE |
| DATE | 18 July 2016 |
| HEADING | Future Reports for the Works and Services Committee |
| AUTHOR | Michelle Woods, Projects Officer Governance, CEO and Governance |
| CITY PLAN LINKS | 4.3 Have robust processes that support consistent service delivery and informed decision making. |
| SUMMARY | This item details reports to be presented to the Works and Services Committee as a result of a previous Council resolution. If reports have been deferred to a subsequent month, this will be indicated, along with a reason for the deferral. |

RECOMMENDATION

1. The information be received.

ATTACHMENTS

There are no attachments to this report.

1. BACKGROUND

- 1.1 Historically, a list of resolutions requiring a future report to Council has been presented to each committee for noting.

2. CONSULTATION / COMMUNICATION

- 2.1 Internal
 - 2.1.1 Report authors and General Managers.
- 2.2 External
 - 2.2.1 Nil.

3. REPORT

3.1 The following table outlines the reports to be presented to the Works and Services Committee as a result of a Council resolution:

| Meeting Item | Heading and Resolution | Officer |
|------------------------|---|------------|
| 28/02/2011 2.1.3 | Update of Council's Flood Management Strategy 4. On completion of the Flood Plain Mapping an amended Stormwater Management Plan be submitted to Council for endorsement. Due: October 2016 | Dameon Roy |
| 28/07/2014 2.OB1 | Localised Flooding Issues – Barker Road, Wilson Road and St Kilda Road (Verbal) 2. Staff bring back a report on the longer term resolution for drainage west of Port Wakefield Road taking into account the potential construction of the Northern Connector and development of Greater Edinburgh Park in collaboration with the City of Playford. Due: October 2016 | Dameon Roy |
| 27/07/2015 1.10.1 | Salisbury Oval Precinct Plan 5. A report to commence the community land revocation process required for the Salisbury Oval Precinct be presented to Council in September 2015. Due: July 2016 Deferred to: October 2016 Reason: This is connected to the Salisbury Oval Precinct Plan being presented, which is expected August/September 2016. | Karen Pepe |
| 24/08/2015 OB2(W.S) | Pedestrian Safety - Beovich Road 2. That staff bring back a report on various options available to improve the safety of pedestrians on the stretch of Beovich Road bounded by sports fields. Due: October 2016 | Dameon Roy |
| 28/09/2015 2.1.1 | Paddocks Community Centre Review - Paddocks Master Plan Stage 2 4. That a further report is bought back to Council for endorsement of the proposed concept design before proceeding to detailed design. Due: July 2016 Deferred to: August 2016 Reason: Report deferred to allow time for final refinements to the draft plans and associated cost estimates. | Pippa Webb |

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|-------------|--|----------------------|
| 28/09/2015 | Pedestrian & Vehicle Safety - Bridge Street, Salisbury | Tony Calandro |
| 2.7.2 | 4. Staff report back to Council 12 months after the commencement of the load limits providing an updated traffic report including usage statistics for Bridge Street | |
| Due: | October 2016 | |
| 14/12/2015 | Traffic monitoring, Kesters Road between Main North Road and Ceafield Road | Dameon Roy |
| NOM3 | 1. That following the opening of the Masters store and other new businesses on Main North Road, staff undertake traffic monitoring on the lower part of Kesters Road, between Main North Road and Ceafield Road to determine the impact of the operation of those businesses on traffic flow and volume in the area. The report should include consideration of: a. The requirement for additional parking restrictions in the area b. Vehicle movements of heavy and long vehicles through the area c. Risks to public safety as a result of changed traffic patterns. | |
| Due: | October 2016 | |
| 14/12/2015 | Proposed works relative to the junction of Kings Road with Bolivar Road, Paralowie | Harry Pitrans |
| 2.7.1 | 4. A report be brought back to the Committee outlining options for improving traffic management between Port Wakefield Road and Salisbury Highway on Kings Road. | |
| Due: | March 2017 | |
| 22/02/2016 | Investigation of Costs Associated with Waterslide/Diving Platform Installation at Salisbury Recreation Precinct | Jane Trotter |
| 2.1.1 | 2. A report be brought back to Council exploring the provision of a spray pad/play structure at the Salisbury Recreational Precinct for consideration in the 2017/2018 budget. | |
| Due: | November 2016 | |
| 22/02/2016 | Road Closure Portion of Ryans Road Plantation, Parafield Gardens | Thuyen Vi-Alternetti |
| 2.5.1 | 5. A further report will be presented to Council following the public consultation period for consideration of any objections or applications received. | |
| Due: | August 2016 | |
| 22/02/2016 | Strategic Transport Plan and E-W Traffic Movements Across the City | Harry Pitrans |
| OB4 | 2. Within six months, Council consider a further report addressing the management of E-W traffic movements across the city. | |
| Due: | August 2016 | |

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|---------------------|---|----------------|
| 29/03/2016 NOM1 | Duplication of 'Wave Slide' at St Kilda Playground 1. In preparation for the proposed upgrade to the 'Wave Slide' at the St Kilda Playground (as per information contained in the current budget preparation information), staff report back on opportunities to duplicate the slide, with the report to include details of: • Additional costs for the duplication of the 'Wave Slide' • A risk assessment and feasibility of the duplication. | Dameon Roy |
| | Due: July 2016 Deferred to: August 2016 Reason: Investigation/design underway. | |
| 29/03/2016 2.2.2 | Implementation of Free Bike Hire Scheme (in conjunction with Bike SA) - investigation findings 3. The implementation of a Free Bike Hire Scheme within the City of Salisbury be considered again in three years. | Adam Trottmann |
| | Due: March 2019 | |
| 29/03/2016 2.7.1 | Change to Road Rules to Accommodate Cyclists - Application within the City of Salisbury FURTHER MOTION: Council staff report on left/right lane separation marking on main road footpaths where cycling is allowed and there is currently high levels of cycling and pedestrian activity, as is currently provided on Park Way, Mawson Lakes. | Tony Calandro |
| | Due: October 2016 | |
| 29/03/2016 OB3 | Waste to Resources Fund 2. Staff bring back a report outlining potential projects which could be submitted by Council for funding from this fund. | Bruce Naumann |
| | Due: July 2016 Deferred to: October 2016 Reason: Recent announcement from the State Government regarding the Waste Levy on funding opportunities are being considered before reporting to Council. | |
| 23/05/2016 2.5.1 | First Avenue Mawson Lakes - Road Closure 4. A further report be presented to Council after the statutory notice period has elapsed for consideration of any objections received and whether to proceed with a Road Process Order under Section 15 of the Roads (Opening & Closing) Act 1991. | Karen Pepe |
| | Due: August 2016 | |
| 23/05/2016 2.6.1 | Capital Works Progress Report – April 2016 4. A further report be prepared detailing investigations and outcomes in relation to the two volcano tube slides at St Kilda Playground. | Dameon Roy |
| | Due: July 2016 Deferred to: August 2016 Reason: Investigation/design underway. | |

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|---------------|--|----------------------|
| 23/05/2016 | Road Closure Portion of Ann Street, Salisbury | Thuyen Vi-Alternetti |
| 2.5.4 | 4. A further report be presented to Council following the public consultation period for consideration of any objections or applications received and consideration of the outcomes of commercial negotiations regarding the closure and transfer, prior to a formal decision being made in relation to proceeding with the road closure process. Due: August 2016 | |
| 27/06/2016 | Access Road from Main North Road to Newfield Road, Para Hills West | Dameon Roy |
| NOM1 | 1. Staff bring back a report to investigate costs and the logistics of making a new access road near Leibherr to access Newfield Road from Main North Road in an effort to make it easier for people to access the existing businesses and support the business community within the Para Hills West area. Due: August 2016 | |
| 27/06/2016 | Proposal to Rename Portions of Melvina Road and Kings Road, Paralowie | Harry Pitrans |
| 2.5.2 | 3. A further report be brought to the Works and Services Committee outlining the outcomes of public consultation and any recommended changes arising from the consultation process. Due: September 2016 | |
| 27/06/2016 | Revocation of Community Land Status and Disposal of Joe Costello Reserve | Tim Starr |
| 2.5.3 | 3. A further report be presented to Council for consideration of any objections received. In the event no objections are received, the Manager Property Services be authorised to prepare and submit the necessary documentation to the Minister for approval. Due: October 2016 | |
| 27/06/2016 | Strategic Land Review Framework | Chantal Milton |
| 2.5.4_SPDS C2 | 3. That a further report be presented to the Strategic Property Development Sub-Committee to review and confirm the priority list of projects for next stage feasibility investigations. Due: August 2016 | |
| 27/06/2016 | Tranche 2 - Update Report | Chantal Milton |
| 2.5.4_SPDS C3 | 3. Subject to a further Update Report to the Strategic Property Development Sub Committee in September, budget variances for Tranche 2 be reported to the 2016/17 Budget Review 1. Due: September 2016 | |

| | | |
|-------------|---|----------------|
| 27/06/2016 | Minutes of the Confidential Strategic Property Development Sub Committee meeting held on Tuesday 14 June 2016 (SPDSC4: Tranche 1 Program Update Report) | Chantal Milton |
| 2.9.2 | 3. Subject to a further report to the Strategic Property Development Sub Committee in September, budget variances for Tranche 1 be reported to the 2016/17 Budget Review 1. | |
| Due: | September 2016 | |

4. CONCLUSION / PROPOSAL

- 4.1 Future reports for the Works and Services Committee have been reviewed and are presented to Council for noting.

CO-ORDINATION

Officer: Executive Group

Date: 11/07/2016

| | |
|------------------------|---|
| ITEM | 2.6.1 |
| | WORKS AND SERVICES COMMITTEE |
| DATE | 18 July 2016 |
| HEADING | Capital Progress Report - June 2016 |
| AUTHOR | Christy Martin, Manager Project Services, City Infrastructure |
| CITY PLAN LINKS | 3.2 Have interesting places where people want to be. |
| SUMMARY | The following monthly status report and requests for amendments is presented to effectively manage the City Infrastructure Capital Works Program. |

RECOMMENDATION

1. Amendments to PR22843 Plant & Fleet Replacement Program as set out in this report (Item No. 2.6.1, Works and Services Committee 18/07/2016) be endorsed for implementation. Balance of 2015/16 program funds to be returned as part of the closure of the financial year.
2. Transfer project PR23005 Fairbanks Drive Reserve Upgrade and its associated budget to PR23459 Fairbanks Drive/Byron Bay Traffic, Car Parking & Reserve Upgrade project. All work to be delivered under single project PR23459.

ATTACHMENTS

There are no attachments to this report.

1. BACKGROUND

- 1.1 City Infrastructure is responsible for the capital works associated plant and fleet, building, traffic and civil engineering services, landscape and environmental works. Specifically these works involve the project management of design, specification development, construction and recurrent maintenance. Service provision is undertaken by both internal service providers and external consultants/contractors. City Infrastructure provides periodical progress reports of these projects.

2. CONSULTATION / COMMUNICATION

- 2.1 As part of the management of the City Infrastructure Capital Works Program, communication of the program occurs on a monthly basis via Works and Services Committee. In addition, a current program of works is available via the City of Salisbury internet site and highlights included within the periodic publications of Salisbury Aware.

3. REPORT

3.1 PROGRAM AMENDMENTS

As part of the coordination of the Capital Works Program, it is continuously monitored to ensure it best meets the needs of the community and also infrastructure condition is maintained. As a result of this evaluation the following changes are requested;

Amendment to Program

PR22843 Plant & Fleet Replacement Program

The principal role of the Plant and Fleet Replacement Program is to coordinate the replacement of major plant and fleet in accordance with the Asset Management Plans. With current Program Reviews impacting upon fleet items required and above standard condition of plant items, a series of items have not been procured in 2015/16, which are;

- 1 x Backhoe (Need for backhoe numbers reduced in line with Program Review outcomes)
- 1 x Skid Steer Loader (Extend asset life)
- 2 x Mid Deck Mowers (Not currently required due to reduced need)
- 5 x Mid Dec Mowers deferred (Current condition above standard and life of these assets able to be extended within the Asset Management Plan for future renewal)
- 1 x Roller (Extended asset life)
- 1 x Trailer (Extended asset life)

Asset Management Plans are being amended to extend life's where applicable. Balance of the 2015/16 program funds have been identified to be returned to Council as part of the end of financial year process.

Recommendation: Amendments to PR22843 Plant & Fleet Replacement Program as set out in this report (Item No. 2.6.1, Works and Services Committee 18/07/2016) be endorsed for implementation. Balance of 2015/16 program funds to be returned as part of the closure of the financial year.

Impact: No impact

Amendment to Budget

Fairbanks Drive, Paralowie

As part of PR21456 Council Reserve Upgrade Program, Fairbanks Drive Reserve was identified for construction in 2016/17. In addition funding was approved via New Initiative Bid 23459 to improve traffic management, upgrade car parking and reserve, Fairbanks Drive/Byron Bay, Paralowie. It is proposed to manage all these works as a single project for efficiency. Therefore approval is requested to transfer project PR23005 Fairbanks Drive Reserve Upgrade and its associated budget to PR23459 Fairbanks Drive/Byron Bay Traffic, Car Parking & Reserve Upgrade project.

Recommendation: Transfer project PR23005 Fairbanks Drive Reserve Upgrade and its associated budget to PR23459 Fairbanks Drive/Byron Bay Traffic, Car Parking & Reserve Upgrade project. All work to be delivered under single project PR23459.

Impact: With combining two projects, project management efficiencies can be achieved.

For Information

PR20546 Salisbury Memorial Park Rotunda & Niche Wall

The installation of a new rotunda at Salisbury Memorial Park is now complete. Around this amenity where people can sit and reflect, new Niche Walls have been installed, creating 55 (33 single & 22 double) new sites for inurnment. In addition, 70 new sites are now available within the surrounding garden beds. The leases for these sites are now available for sale.



3.2 JUNE 2016 HIGHLIGHTS

Cokers Reserve Play Space Renewal & Shade Structure



Resource Recovery Park Landscaping



Davey Oval Play Space Shade Structure



Seville Avenue, Gulfview Heights



Recently planted Street Tree Program locations;

- Barnstaple Road, Salisbury
- Canterbury Drive, Salisbury Heights
- Compuda Street, Salisbury
- Cornwall Drive, Gulfview Heights
- Delamere Drive, Paralowie
- Henderson Avenue, Pooraka
- Holstein Drive, Salisbury North
- Jenkins Drive, Salisbury Park
- Kensington Way, Burton
- Lavender Drive, Parafield Gardens
- Northbri Avenue, Salisbury East
- Oleander Drive, Parafield Gardens
- Seville Avenue, Gulfview Heights
- Teasdale Crescent, Parafield Gardens

**Minor Capital Works Grants
Club/Sport Facility Upgrade Program**



Before

After – New concrete



Jenkins Reserve



New Oval Safety Nets

Salisbury North Oval



Before



After – New concrete

Before



After – New Coaches Boxes





Harry Bowey Reserve Historical Sign

Outdoor Furniture Program, Mawson Lakes



Footpath, Golden Court, Paralowie



3.3 KEY PROJECTS CONTINUING

3.3.1 *Underdown Park Redevelopment*

The redevelopment of Underdown Park is now underway with the award of Contract to construct the new clubroom facilities, and the associated \$2.3M remaining budget carrying forward into 2016/17. This work will be followed by oval reconfiguration, car park renewal, sportsfield lighting and new play space in 2016/17.

3.3.2 *Bridgestone Park Redevelopment*

The next stage of construction at Bridgestone Park was awarded in June 2016, to undertake the creation of passive recreation spaces. Works include turf establishment on the two pitches, fitness equipment, playground, ablution facility, car park and landscape works. Approximately \$2.1M will carry forward into 2016/17 to enable this project to reach practical completion.

3.3.3 *Para Hills Community Hub*

Approximately \$470k will carry forward into 216/17 to enable the continuation of the design development for the Para Hills Community Hub. The concept development consultancy was awarded in 2015/16 and will continue in 2016/17. Existing site reviewed to identify options for integration with the new facilities.

3.3.4 *Council Building Renewal Program*

The delivery of the 2015/16 Council Building Renewal Program achieved near full completion. Roof renewal at Ingle Farm Recreation Centre will continue into 2016/17 due to inclement weather.

3.3.5 *Plant Establishment*

With the Street Tree Program now planted and the Watercourse Management Program waterway plants in place, a portion of carry forward will be included at the end of 2015/16 to cover the establishment period of these plantings.

4. CONCLUSION / PROPOSAL

4.1 This summary report regarding City Infrastructure Capital Works Program be received.

CO-ORDINATION

Officer: Executive Group
Date: 11/07/2016

| | | | |
|------------------------|---|-------|------------|
| ITEM | 2.7.1 | | |
| | WORKS AND SERVICES COMMITTEE | | |
| DATE | 18 July 2016 | | |
| PREV REFS | Works and Services Committee | 2.7.1 | 21/03/2016 |
| | Works and Services Committee | 2.7.1 | 16/11/2015 |
| HEADING | Speed Limit for Bicycles on Footpaths | | |
| AUTHOR | Tony Calandro, Senior Traffic Engineer, City Infrastructure | | |
| CITY PLAN LINKS | 2.2 Have a community that is knowledgeable about our natural environment and embraces a sustainable lifestyle. 3.4 Be a proud, accessible and welcoming community. | | |
| SUMMARY | Following the change to Road Rules which allows cycling by a person of any age along a footpath Council requested further information on the implementation of a “walking pace” speed limit for all bicycles on footpaths (excluding cycling along off-road shared paths) within the City of Salisbury. This report responds to that request. | | |

RECOMMENDATION

1. The report to be received.
2. External funding be sought under the Department of Planning, Transport & Infrastructure’s State Bicycle Black Spot Program for the development, at a local level, of a “*Share the Footpath*” education campaign.
3. Following a strategic review of the Integrated Transport Plan (ITP), a review of the existing Footpath Policy be undertaken, which will involve changes (as appropriate) to the planning regulations for future residential land divisions to consider in some locations the provision of adequate footpath widths for combined use by cyclists and pedestrians.
4. A response, referencing issues identified within this report, be submitted to LGA Circular 23.6 - *Bill to Limit Speed of Bicycles on Footpaths* by the end of July 2016, as part of the LGA’s consultation with all metropolitan and rural Councils.

ATTACHMENTS

There are no attachments to this report.

1. BACKGROUND

1.1 At the Council Meeting on 26 April 2016, Council resolved:

1. *That staff report back in relation to the implementation of a ‘walking pace’ speed limit for all bicycles on footpaths (other than specifically constructed joint use paths) within the city of Salisbury, with the report to include consideration of:*

- *Policy and implementation issues*
- *Interface with by-laws*
- *Assessment of speed and enforcement of breaches*
- *Consultation requirements for implementation*
- *Costs for implementation including infrastructure requirements and ongoing administration*
- *Communication/education requirements*

(Resolution No. 1001/2016)

1.2 This request was in response to the change to the regulatory road rules which now allows for cyclists of any age to ride along a footpath, that was originally designed for pedestrian use only unless otherwise signposted.

2. CONSULTATION / COMMUNICATION

2.1 Internal

2.1.1 Elected Member briefing

2.1.2 Marketing and Communications

2.2 External

2.2.1 Council Staff will continue to discuss this issue with the State Government Road Authority, the Department of Planning, Transport & Infrastructure (DPTI) and request further information for the use of a safe speed limit for bicycles on footpaths

2.2.2 Local Government Association (LGA)

3. REPORT

3.1 Policy and Implementation Issues/Interface with Council By-Laws

3.1.1 With the changes to the regulatory road rules for cyclists, there are now potential safety risks between cyclists and pedestrians due to cyclists of any age being allowed to ride along a footpath unless otherwise signposted.

3.1.2 In the interest of pedestrian safety and in response to the potential increase in conflict between these two (2) primary modes of transportation, staff have been requested to report back to Council.

3.1.3 The report is to investigate the implementation of a “walking pace” speed limit for all bicycles on footpaths (excluding cycling along off-road shared paths) within the City of Salisbury.

- 3.1.4 It should be noted that at present staff are unaware of any incidents involving conflict between a cyclist and a pedestrian along its network of footpaths resulting in minor or major personal injury within the City of Salisbury.
- 3.1.5 By law, a person cycling on a footpath is required to “give-way” to pedestrians and to exercise due care by travelling at a safe speed for the purpose of having the ability to stop if necessary.
- 3.1.6 At present, although the speed limit that applies to cycling along the footpath is that of the adjacent road or the default urban speed limit, cyclists are required to moderate their travel speed along a footpath in accordance with Council’s By-Law.
- 3.1.7 This also assists in the management of cyclist safety as cyclists are typically considered “vulnerable road users”, and this requirement for adjustment in travel speed is also based upon consideration of the local conditions and environment.
- 3.1.8 According to advice from the Department of Planning, Transport & Infrastructure (DPTI), Local Government does not have the delegated authority to apply a separate speed limit to footpaths.
- 3.1.9 At present, Councils could potentially apply for separate approval from the Commission of Highways under Section No. 2.3 of the Code for Requirements for the legal use of Traffic Control Devices in South Australia. However, the City of Salisbury has been advised by DPTI that at present there is no formal process for Local Government to apply for a reduced speed limit for bicycles travelling along footpaths.
- 3.2 Assessment of speed and the enforcement of breaches
- 3.2.1 The environment within a road related area can vary from street to street, ranging from the typical features of a road reserve located in a residential area, to a road related area along an uninterrupted straight section of minor or major collector road without property frontage and is located adjacent to a public open space.
- 3.2.2 The exact value of a “walking pace” speed limit cannot be defined, and is subjective and open to interpretation by cyclists. This, combined with the variable environment, makes the implementation and enforcement of a uniform “walking pace” speed limit difficult.
- 3.2.3 The proposed “walking pace” speed limit for cyclists along all footpaths would also not support the intent of providing a safer alternative to riding a bicycle along a public roadway without designated bicycle lanes.
- 3.2.4 Because of the possibility of ambiguity due to varying interpretations of a “walking pace” speed limit, this type of low speed environment being considered for application to cycling along a footpath cannot be implemented as a legally enforceable speed limit.

3.2.5 Further information was also requested by Council from DPTI, that confirmed only South Australia Police can enforce cyclists' speed and safe behaviour along a footpath. However South Australia Police have indicated to DPTI that the enforcement of cyclist speed and behavior along a footpath would not be a high priority due to a lack of police resources available for this task even if a change in laws was introduced across Local Government.

3.2.6 It is noted that when there is an accident, Councils are not held responsible as it is a civil matter between parties, to be addressed by SAPOL, not Council under State Legislation.

3.3 Consultation requirements for implementation

3.3.1 It is noted that the LGA formed a "working party" which conducted a round table discussion to review the safety challenges associated with the new regulatory road rules.

3.3.2 The key concerns raised include:

- The community remains unclear of the legal responsibilities and liability of cyclists and pedestrians using footpaths
- A lack of recourse or insurance to rely on in the event of a collision or when one of the parties cannot be identified
- Pedestrians are being startled by cyclists as they pass, including and sometimes because of when bells are used
- The speeds at which a cyclist is legally able to travel on a footpath; and
- The suitability of certain footpaths for the interaction of pedestrians and cyclists.

3.3.3 These key concerns are very similar to the concerns raised by Elected Members at the City of Salisbury.

3.3.4 It was recognised that most of the issues associated with cycling on footpaths are perceived problems with 95% of complaints received by the City of Adelaide being in relation to linear pathways and not cycling on "street" footpaths.

3.3.5 The working party agreed that the regulatory amendment enabling cycling on footpaths has not yet settled into South Australian culture as similar problems have not been experienced interstate and overseas with the introduction of cycling on footpaths.

3.3.6 It was noted that local government has the authority to ban cycling on particular footpaths. However, the City of Adelaide's Lord Mayor noted that this was not an approach that their Council which has very high pedestrian footpath traffic, is looking to take. The exception is Rundle Mall where cycling has been precluded for many years.

3.3.7 The attendees of this roundtable discussion agreed that many of the issues experienced in relation to the new regulations are the result of a cultural shift that needs to occur to develop mutual understanding of vulnerability of all footpath users, including cyclists, and to get used to expecting cyclists while walking along both linear and street footpaths.

- 3.3.8 Among all participants it was agreed that:
- All road and path users should feel safe
 - An education campaign is required for the community to provide clear delineation of responsibilities for all footpaths users
 - The data needs to be collected to develop an evidence based approach in addressing concerns about cycling on footpaths
 - A review period of two years from the date of introduction is appropriate to enable sufficient evidence to be gathered
 - There was little support for interim measures, including introducing speed limits on footpath; and
 - The LGA will continue to work with Councils and DPTI about when best to engage during this review period.
- 3.3.9 In response to the LGA Circular 23.6 - *Bill to Limit Speed of Bicycles on Footpaths*, the City of Salisbury will take the opportunity to provide comment (which is required by 29 July 2016) regarding this issue as part of consultation with all metropolitan and rural Councils. The response will be in line with this report.
- 3.4 Cost for implementation including infrastructure requirements and ongoing administration
- 3.4.1 As part of an update to the Council's Footpath Asset Management Plan which is to be linked to the City of Salisbury's Integrated Transport Plan (ITP), there will be a review of the existing Footpath Policy at a "strategic level".
- 3.4.2 This strategic review of the existing Footpath Policy will involve changes to the planning regulations for any future residential land divisions for the purpose of providing an adequate footpath width of 1.50 metres or greater depending on the application for combined use by cyclists and pedestrians.
- 3.4.3 Because of the very extensive footpath network within the City of Salisbury, the installation of appropriate sign-posted speed limits where cycling is permitted along all footpaths, including differentiating shared use paths, would require a significant amount of resources and funding. However the installation of a "cyclist free zone" would typically be on a "needs basis" in response to complaints from the general public relating to cycling and pedestrian safety at a particular location.
- 3.4.4 This would require Council Staff to undertake consultation with all property owners on a particular street where "cyclist free zones" along the footpath are to be installed.
- 3.4.5 Or alternatively, a "cyclist free zone" would be installed where there is existing outdoor dining and trading along a footpath or a road related area with high pedestrian activity.
- 3.4.6 At present, Council has endorsed the introduction of "cyclist free zones" to be enforced along footpaths on Old John Street in the Salisbury Town Centre, and The Promenade in the Mawson Lakes Town Centre.

- 3.4.7 Council is also reviewing other sites in the City of Salisbury to maintain safety for pedestrians or patrons involved in outdoor dining/trading by separating these two primary modes of transport.
- 3.4.8 Council is considering extending the introduction of these “cyclist free zones” within Mawson Lakes Town Centre to also include sections of the footpath along Main Street where there is existing outdoor dining and trading.
- 3.4.9 To avoid ambiguity and cyclists misinterpreting the signage for a “cyclist free zone” (as all cycling is permitted along a public road), Council has opted for the installation of the “NO BICYCLES” pavement marking symbol and wording on the footpath surface.
- 3.4.10 Based on the total cost for the installation of this type of pavement marking for both Old John Street and The Promenade, the average cost for the installation of a “NO BICYCLES” pavement marking symbol and wording on the footpath surface at each end of a single section of local road footpath is approximately \$200 per site.
- 3.5 Communication/education requirements.
- 3.5.1 Similar to the public awareness campaign undertaken to advertise DPTI’s philosophy of “Share the Road”, the State Government could undertake, via various forms of media, a statewide public awareness campaign, for example, “Share the Footpath”. This suggestion will be included in the submission to be prepared based on this report.
- 3.5.2 As a more cost-effective alternative and in response to the potential for cyclists to travel at high speeds or ride without due care, it is recommended Council should also undertake a public awareness strategy at a local level for these primary modes of transport with support from the State Government.
- 3.5.3 Similar to the public awareness strategy for “50 kph along Local Streets” undertaken by the City of Salisbury during the 2010 calendar year, a public awareness strategy to be undertaken at a local level may include the distribution of general paraphernalia advertising “Share the Footpath” to both educate and inform cyclists & pedestrians, and the wider community.
- 3.5.4 Any public awareness campaign should emphasise to cyclists as part of the existing laws in place under the Road Rules that they are required to ride with due care at all times along a footpath, where in this situation pedestrians have “right of way”.
- 3.5.5 An application could be made to DPTI under the State Bicycle Black Spot Program for the purpose of obtaining external funding to conduct this educational program.

4. CONCLUSION / PROPOSAL

- 4.1 At present, the City of Salisbury has been advised by DPTI that there is no formal process for Local Government to apply for a reduced speed limit for bicycles travelling along footpaths.

- 4.2 There is a two (2) year review process of the new road regulations with the LGA and various State Agencies.
- 4.3 In response to the potential for cyclists to travel at high speeds or ride without due care, the City of Salisbury is recommending that the State Government undertake a state-wide public awareness campaign to educate and inform cyclists, pedestrians and the wider community of this change to the regulatory road rules.
- 4.4 Council could also undertake its own public awareness campaign at a local level, emphasising to cyclists that as part of the existing laws in place under the Road Rules that they are required to ride with due care at all times along a footpath, where in this situation pedestrians have “right of way”. Such a campaign would support the a State Government campaign if conducted.
- 4.5 Because this issue is open to review over the next two years, Council Staff will continue to work with relevant parties to ensure appropriate representation of the City of Salisbury occurs during the review of the changed road regulations.
- 4.6 After undertaking a strategic review of the Integrated Transport Plan (ITP), staff would review the existing Footpath Policy which will involve changes to the planning regulations for future residential land divisions to consider in some locations the provision of adequate footpath widths for combined use by cyclists and pedestrians.
- 4.7 The City of Salisbury should also take the opportunity to provide comment in line with this report regarding LGA Circular 23.6 - *Bill to Limit Speed of Bicycles on Footpaths* as part of consultation with all metropolitan and rural Councils. This response is required to the LGA by the end of July 2016.

CO-ORDINATION

Officer: Executive Group
Date: 11/07/2016