

By-law made under the Local Government Act 1999

LOCAL GOVERNMENT LAND BY-LAW 2022

By-law No. 4 of 2022

For the management and regulation of the use of and access to all land vested in or under the control of the Council including the prohibition and regulation of particular activities on local government land.

Part 1 - Preliminary

1. Short Title

This by-law may be cited as the Local Government Land By-law 2022.

2. Commencement

This by-law will come into operation four months after the day on which it is published in the *Gazette* in accordance with Section 249(5) of the *Local Government Act 1999*.

3. Definitions

In this by-law:

- 3.1 animal includes birds, insects and marine creatures;
- 3.2 **boat** includes a pontoon, raft, canoe, personal watercraft or any other similar device:
- 3.3 camp includes setting up a camp, or cause a tent, caravan or motorhome to remain on the land for the purpose of staying overnight, whether or not any person is in attendance or sleeps on the land;
- 3.4 **children's playground** means any enclosed area in which there is equipment, apparatus or other installed devices for the purpose of children's play (or within 5 metres of such devices if there is no enclosed area);
- 3.5 **community garden** means an area of land set aside by the Council for the purposes of being gardened collectively by a group of people;
- 3.6 domestic animal includes any duck, reptile or fish;
- 3.7 **e-cigarette** means:

- 3.7.1 a device that is designed to generate or release an aerosol or vapour for inhalation by its user in a manner similar to the inhalation of smoke from an ignited tobacco product; or
- 3.7.2 a device of a kind resolved by the Council and notified by notice in the *Gazette* to be an e-cigarette;
- 3.8 **electoral matter** has the same meaning as in the *Electoral Act 1985* provided that such electoral matter is not capable of causing physical damage or injury to any person within its immediate vicinity;
- 3.9 **emergency vehicle** means a vehicle driven by a person who is an emergency worker:
- 3.10 **emergency worker** has the same meaning as in the *Road Traffic (Road Rules Ancillary and Miscellaneous Provisions) Regulations 2014;*
- 3.11 **foreshore** means the land extending from the low water mark on the seashore to the nearest road or section boundary, or to a distance of 50 metres from high water mark (whichever is the lesser distance);
- 3.12 **funeral ceremony** means a ceremony only (ie a memorial service) and does not include a burial:
- 3.13 **inflatable castle** includes a bouncy castle, jumping castle and any other inflatable structure used for recreational purposes;
- 3.14 liquor has the same meaning as defined in the Liquor Licensing Act 1997;
- 3.15 **local government land** has the same meaning as in the *Local Government Act 1999*, but does not include any road;
- 3.16 model aircraft includes a drone;
- 3.17 open container means a container which:
 - 3.17.1 after the contents thereof have been sealed at the time of manufacture and:
 - 3.17.1.1 being a bottle, has had its cap, cork or top removed (whether or not it has since been replaced);
 - 3.17.1.2 being a can, it has been opened or punctured;
 - 3.17.1.3 being a cask, has had its tap placed in a position to allow it to be used;
 - 3.17.1.4 being any form of container, it has been opened, broken, punctured or manipulated in such a way as to allow access to the contents thereof; or
 - 3.17.2 is a flask, glass or mug or other container used for drinking purposes;
- 3.18 **personal watercraft** means a device that:

- 3.18.1 is propelled by a motor; and
- 3.18.2 has a fully enclosed hull; and
- 3.18.3 is designed not to retain water if capsized; and
- 3.18.4 is designed to be operated by a person who sits astride, stands, or kneels on the device,

and includes the device commonly referred to as a jet ski;

3.19 **smoke** means:

- 3.19.1 in relation to a tobacco product, smoke, hold, or otherwise have control over, an ignited tobacco product; or
- 3.19.2 in relation to an e-cigarette, to inhale from, hold or otherwise have control over, an e-cigarette that is in use;
- 3.20 traffic control device has the same meaning as in the Road Traffic Act 1961;
- 3.21 **variable message sign** includes a permanent, portable or vehicle mounted electronic sign (except when the sign is used as a traffic control device);
- 3.22 **wheeled recreational device** has the same meaning as in the *Road Traffic Act* 1961 but also includes any vehicle that is an electric personal transporter for the purposes of that Act;
- 3.23 waters means any body of water including a pond, lake, river, creek or wetlands under the care, control and management of Council, but excludes the ocean.

Part 2 - Management of Local Government Land

4. Activities Requiring Permission

A person must not on any local government land, without the permission of Council:

4.1 Advertising & Signage

- 4.1.1 display any sign for the purpose of commercial advertising, other than a moveable sign that is displayed in accordance with the *Moveable Signs By-law 2022*;
- 4.1.2 erect, install, place or display a variable message sign;
- 4.1.3 place or maintain any goods on the land or park or stand a vehicle on the land for the purposes of:
 - 4.1.3.1 soliciting any business from any person; or
 - 4.1.3.2 offering or exposing goods or services for sale,

provided that this sub-paragraph 4.1.3 shall not apply to a person who is simply travelling through the land;

4.2 Aircraft

subject to the Civil Aviation Act 1988 (Cth), land or take off any aircraft on or from the land:

4.3 Alteration to Local Government Land

make an alteration to the land, including:

- 4.3.1 altering the construction or arrangement of the land to permit or facilitate access from an adjacent property; or
- 4.3.2 erecting or installing a structure (including pipes, wires, cables, pavers, fixtures, fittings and other objects) in, on, across, under or over the land; or
- 4.3.3 changing or interfering with the construction, arrangement or materials of the land; or
- 4.3.4 changing, interfering with or removing a structure (including pipes, wires, cables, fixtures, fittings or other objects) associated with the land; or
- 4.3.5 planting a tree or other vegetation on the land, interfering with the vegetation on the land or removing vegetation from the land;

4.4 Amplification

use an amplifier or other device whether mechanical or electrical for the purpose of amplifying sound to the public;

4.5 Animals on local government land

- 4.5.1 ride, lead or drive any horse, cattle or sheep, except on any track or car park on local government land that the Council has set aside (through the erection of signage) for the use by, or in connection with that animal;
- 4.5.2 cause or allow any animal under their control to swim or bathe in any waters or the ocean to the inconvenience, annoyance or danger of any other person bathing or swimming;
- 4.5.3 allow an animal in that persons control, charge or ownership to damage a flower bed, garden plot, tree, lawn or other Council property;
- 4.5.4 release or leave any domestic animal;
- 4.5.5 lead, herd or exercise an animal in such a manner as to cause a nuisance or endanger the safety of a person;

4.6 Annoyance

do anything likely to offend or unreasonably interfere with any other person:

- 4.6.1 using that land; or
- 4.6.2 occupying nearby premises,

by making a noise or creating a disturbance;

4.7 Attachments

attach, hang or fix any item to any tree, shrub, plant, tree guard, tree stake, notice board, seat, fence, post or other item or structure which is the property of the Council;

4.8 **Bees**

place, or allow to remain, any bee hive;

4.9 Boats

- 4.9.1 hire or offer for hire a boat, raft, pontoon or other watercraft;
- 4.9.2 launch or retrieve a boat, raft, pontoon or other watercraft to or from any waters;
- 4.9.3 propel, float or otherwise use any boat, raft, pontoon or other watercraft on any waters;

4.10 Bridge Jumping

jump from or dive from a bridge;

4.11 Buildings & Structures

- 4.11.1 erect or install a building;
- 4.11.2 use a building or structure other than for its intended purpose;

4.12 Camping

- 4.12.1 erect any tent or other structure of calico, canvas, plastic or similar material as a place of habitation;
- 4.12.2 camp or sleep overnight;

except where a sign or signs erected by the Council indicate that camping on the land is permitted or where the person is in a caravan park (the proprietor of which has been given permission to operate the caravan park on that land);

4.13 Canvassing

convey any advertising, religious or other message to any bystander, passer-by or other person;

4.14 Cemeteries

Comprising a cemetery:

- 4.14.1 bury or inter any human or animal remains;
- 4.14.2 erect any memorial;

4.15 Closed lands

enter or remain on any part of the land:

- 4.15.1 at any time during which the Council has declared that it shall be closed to the public, and which is indicated by a sign to that effect; or
- 4.15.2 where the land is enclosed with fences and/or walls and gates, at any time when the gates have been closed and locked; or
- 4.15.3 where admission charges are payable, without paying those charges;
- 4.15.4 constituting a revegetation area, where a sign or signs indicate that the land is closed for that purpose;

4.16 Defacing of property

deface, paint, spray, write, cut names, letters or make marks on any tree, rock, gate, fence, building, sign, bridge or property of the Council;

4.17 Distribution

distribute anything to any bystander, passer-by or other person;

4.18 Donations

ask for or receive or indicate that they desire a donation of money or any other thing;

4.19 Entertainment and busking

- 4.19.1 sing, busk or play a recording or use a musical instrument for the apparent purpose of either entertaining others or receiving money;
- 4.19.2 conduct or hold a concert, festival, show, public gathering, circus, meeting, performance or other similar activity;

4.20 Equipment

use an item of equipment, facilities or property belonging to the Council if that person is of or over the age indicated by a sign or notice as the age limit for using such equipment, facility or property;

4.21 Fires

subject to the Fire and Emergency Services Act 2005, light any fire except:

- 4.21.1 in a place provided by the Council for that purpose;
- 4.21.2 in a portable barbeque, as long as the barbeque is used in an area that is clear of flammable material for a distance of at least four metres:

4.22 Fireworks

Use, discharge or explode any fireworks;

4.23 Fishing

- 4.23.1 fish in any waters on local government land to which the Council has resolved this subparagraph shall apply; or
- 4.23.2 fish from any bridge or other structure on local government land to which the Council has resolved this subparagraph shall apply;

4.24 Flora, fauna and other living things

subject to the *Native Vegetation Act 1991* and the *National Parks and Wildlife Act 1972* and/or the *Crown Land Management Act 2009* (to the extent applicable):

- 4.24.1 except in a community garden, damage, pick, or interfere with any plant, fungi or lichen thereon;
- 4.24.2 tease, remove or cause harm to any animal or bird or the eggs or young of any animal or bird or aquatic creature; or
- 4.24.3 use, possess or have control of any device for the purpose of killing or capturing any animal or bird;

4.25 Foreshore

comprising foreshore:

- 4.25.1 drive or propel a vehicle on the foreshore except on an area or road that is constructed or set aside by the Council for that purpose;
- 4.25.2 launch or retrieve a boat from the foreshore without using a boat ramp; or

4.25.3 allow a vehicle to remain stationary on a boat ramp that is necessary to launch or retrieve a boat;

4.26 Funerals and scattering ashes

conduct or participate in a funeral ceremony, or scatter ashes on land to which the Council has resolved this subparagraph will apply;

4.27 Golf

play or practise the game of golf;

4.28 Lighting

- 4.28.1 use or operate any fixed floodlight;
- 4.28.2 use or operate any portable floodlight between sunrise and sunset on land to which this subparagraph applies;

4.29 Marine life

introduce any marine life to any waters located on local government land;

4.30 Model aircraft, boats and cars

- 4.30.1 fly or operate a model aircraft, model boat or model/remote control car which by the use thereof may cause or be likely to cause injury or discomfort to any person being on or in the vicinity of local government land or detract from or be likely to detract from another person's lawful use and enjoyment of the land;
- 4.30.2 fly or operate a model aircraft, model boat or model/remote control car on land to which the Council has resolved this subparagraph shall apply:

4.31 Motor vehicles

comprising a park, garden or reserve:

- 4.31.1 drive or propel a motor vehicle unless on an area or road constructed or set aside by the Council for the parking, driving or riding of motor vehicles:
- 4.31.2 take part in any race, test or trial of any kind utilising a motor vehicle except in an area that has been properly constructed or set aside by the Council for that purpose; or
- 4.31.3 promote or organise any race, test or trial of any kind in which motor vehicles take part unless the race, test or trial is to take place on an area that has been properly constructed or set aside by the Council for that purpose;

4.32 No liquor

- 4.32.1 consume, carry or be in possession or charge of any liquor on any local government land to which this subparagraph applies (provided the land constitutes a park or reserve);
- 4.32.2 excepting sealed containers, consume, carry or be in possession or charge of any liquor in an open container on any local government land to which this subparagraph applies (provided the land constitutes a park or reserve);

4.33 Overhanging articles or displaying personal items

suspend or hang an article or object from a building, verandah, pergola, post or other structure where it might present a nuisance or danger to a person using the land or be of an unsightly nature;

4.34 Picking of fruit, nuts or berries

except in any community garden, pick fruit, nuts, seeds or berries from any plant;

4.35 Playing Area

use or occupy a playing area:

- 4.35.1 in such a manner as to damage or be likely to damage the surface of the playing area or infrastructure (above and under ground level);
- 4.35.2 in a manner contrary to the purpose for which the playing area was intended to be used or occupied; or
- 4.35.3 contrary to directions indicated on a sign displayed adjacent to the playing area;

4.36 Playing games or sport

- 4.36.1 play or practice a game in any area where a sign indicates that the game is prohibited;
- 4.36.2 promote, organise or take part in any organised athletic sport in any area to which this subparagraph applies;
- 4.36.3 play any organised competition sport, as distinct from organised social play, in any area to which this subparagraph applies;
- 4.36.4 engage in participate in or conduct any organised group fitness activity or training to which this subparagraph applies;

4.37 Pontoons

install or maintain a pontoon or jetty in any waters;

4.38 Preaching and Canvassing

preach, canvass, harangue or otherwise solicit for religious purposes except on any land or part thereof where the Council has, by resolution, determined this restriction shall not apply:

4.39 Public Exhibitions and Displays

- 4.39.1 sing, busk or play a musical instrument for the apparent purpose of either entertaining others or receiving money;
- 4.39.2 conduct or hold any concert, festival, show, public gathering, circus, performance or any other similar activity;
- 4.39.3 erect or inflate any inflatable castle;
- 4.39.4 cause any public exhibitions or displays;

4.40 Removing Material

carry away or remove any earth, soil, sand, timber, stones, pebbles, rocks, minerals, plant material (dead or living), animal remains (including shells and fossils) or other organic or inorganic materials or any part of the land;

4.41 Selling

sell anything or display anything for sale;

4.42 Swimming

subject to the provisions of the *Harbors and Navigation Act 1993* swim in, bathe or enter any waters except:

- 4.42.1 in an area which the Council has determined may be used for such purpose; and
- 4.42.2 in accordance with any conditions that the Council may have determined by resolution apply to such use;

4.43 Trading

sell, buy, offer or display anything for sale;

4.44 Weddings, functions and special events

- 4.44.1 hold, conduct or participate in a marriage ceremony, funeral or special event;
- 4.44.2 erect a marquee, stage or structure for the purpose of holding or conducting a wedding, funeral or special event;
- 4.44.3 hold or conduct any filming where the filming is for a commercial purpose;

4.45 Wetlands

subject to the *Natural Resources Management Act 2004*, where that land constitutes a wetland:

- 4.45.1 operate a model boat;
- 4.45.2 fish, or take any aquatic creature;
- 4.45.3 introduce any fish or aquatic creature;
- 4.45.4 take or draw water;

4.46 Wheeled recreational devices

use a wheeled recreational device on land to which the Council has resolved this subparagraph applies;

4.47 Working on vehicles

perform the work of repairing, washing, painting, panel beating or other work of any nature on or to any vehicle, except for running repairs in the case of breakdown.

5. Prohibited Activities

A person must not, on any local government land:

5.1 Children's playgrounds

use any device, equipment or apparatus installed in a children's playground if that person is of or over the age indicated by sign or notice as the age limit for using such equipment, apparatus or other installed device;

5.2 Fishing

deposit or leave any dead fish (in part or whole) or offal;

5.3 **Glass**

wilfully break any glass, china or other brittle material;

5.4 Interference with Land

Interfere with, alter or damage the land (including a building, structure or fixture located on the land) including:

- 5.4.1 altering the construction or arrangement of the land to permit or facilitate access from an adjacent property;
- 5.4.2 erecting or installing a structure in, on, across, under or over the land;
- 5.4.3 changing or interfering with the construction, arrangement or materials of the land;

- 5.4.4 planting a tree or other vegetation on the land, interfering with the vegetation on the land or removing vegetation from the land; or
- 5.4.5 otherwise use the land in a manner contrary to the purpose for which the land was designed to be used;

5.5 Interference with Permitted Use

interrupt, disrupt or interfere with any other person's use of local government land which is permitted or for which permission has been granted;

5.6 Playing games

play or practise a game:

- 5.6.1 which is likely to cause damage to the land or anything on it;
- 5.6.2 in any area where a sign indicates that the game is prohibited;

5.7 Smoking

smoke tobacco or any other substance:

- 5.7.1 in any building or part of any building; or
- 5.7.2 on any local government land;

to which the subparagraph applies;

5.8 Solicitation

tout or solicit customers for the parking of vehicles or for any other purpose whatsoever:

5.9 Toilets

in any public convenience:

- 5.9.1 urinate other than in a urinal or pan or defecate other than in a pan provided for that purpose;
- 5.9.2 smoke tobacco or any other substance;
- 5.9.3 deposit anything in a pan, urinal or drain which is likely to cause a blockage;
- 5.9.4 use it for a purpose for which it was not designed or constructed;

5.10 Use of Council rubbish bins

deposit any commercial waste or other rubbish emanating from commercial premises in any Council rubbish bin;

5.11 Use of equipment

use any item of equipment or property belonging to the Council other than in the manner and for the purpose for which it was designed, constructed or intended to be used or in such a manner as is likely to damage or destroy it.

Part 3 - Miscellaneous

6 Directions

A person must comply with any reasonable direction or request from an authorised person relating to:

- 6.1 that person's use of the land;
- 6.2 that person's conduct and behaviour on the land;
- 6.3 that person's safety on the land;
- 6.4 the safety and enjoyment of the land by other persons.

7. Removal of Animals and Exclusion of Persons

- 7.1 If any animal is found on local government land in breach of this by-law:
 - 7.1.1 any person in charge of the animal shall forthwith remove it from that land on the request of an authorised person; and
 - 7.1.2 any authorised person may remove any animal from the land if the person fails to comply with the request, or if no person is in charge of the animal.
- 7.2 An authorised person may direct any person who is considered to be committing, or has committed, a breach of this by-law to leave local government land.

8. Removal of Encroachment or Interference

Any person who encroaches onto, interferes with, or alters local government land contrary to this by-law must at the request in writing of an authorised person:

- 8.1 cease the encroachment or interference; and
- 8.2 remove the source of the encroachment or interference; and
- 8.3 reinstate the land to the same standard it was prior to the encroachment, interference or alteration.

9. Council May do Work

If a person:

- 9.1 fails to remove an encroachment or interference on local government land in accordance with a request of an authorised officer pursuant to paragraph 8 of this by-law; or
- 9.2 intentionally or negligently damages local government land,

an authorised person may:

- 9.3 undertake the work to comply with the request pursuant to paragraph 8 and/or repair the damage; and
- 9.4 recover the cost of completing the work from the person.

10. Exemptions

- 10.1 The restrictions in this by-law do not apply to any Police Officer, Council Officer or Council employee acting in the course and within the scope of that person's normal duties, or to a contractor while performing work for the Council and while acting under the supervision of a Council Officer, or to an emergency worker performing emergency duties.
- 10.2 The restrictions in paragraphs 4.1.2, 4.4, 4.7, 4.13, 4.17, 4.19.2, 4.38, and 4.39.4 of this by-law do not apply to:
 - 10.2.1 electoral matters authorised by a candidate and which relate to a Commonwealth or State election that occurs during the period commencing at 5:00pm on the day before the issue of the writ or writs for the election and ending at the close of polls on polling day; or
 - 10.2.2 electoral matters authorised by a candidate and which relate to an election under the *Local Government Act 1999* or the *Local Government (Elections) Act 1999* that occurs during the period commencing four weeks immediately before the date that has been set (either by or under either Act) for polling day and ending at the close of voting on polling day; or
 - 10.2.3 matters which relate to, and occur during the course of and for the purpose of a referendum.

11. Application of Paragraphs

Any of paragraphs 4.23, 4.26, 4.28.2, 4.30.2, 4.32, 4.36.2, 4.36.3, 4.36.4 and 4.46 of this by-law shall apply only in such portion or portions of the area as the Council may by resolution direct from time to time in accordance with Section 246(3)(e) of the *Local Government Act 1999*.

12. Revocation

Council's *Local Government Land By-law 2015*, published in the *Gazette* on 3 September 2015, is revoked on the day on which this by-law comes into operation.

The foregoing by-law was duly made and passed at a meeting of the Council of the City of Salisbury on the 27th day of 2022 by an absolute majority of the members for the time being constituting the Council, there being at least two thirds of the members present.

Mr John Harry Chief Executive Officer

SECTION 249 LOCAL GOVERNMENT ACT 1999

CERTIFICATE OF VALIDITY

I, Paul St Leger Kelly of 431 King William Street, Adelaide SA 5000, being a legal practitioner within the meaning of the *Legal Practitioners Act 1981*, declare that I have examined the following by-law which City of Salisbury intends to make, being *Local Government Land By-law 2022*, and do certify that in my opinion:

(a) the said Council has power to make the by-law by virtue of the following statutory provisions:

Local Government Act 1999, Section 238(1), 238(2), 240, 246(1), 246(2) and 246(3);

Legislation Interpretation Act 2021, Section 40;

(b) the by-law is not in conflict with the *Local Government Act 1999*.

DATED the 24th day of May 2022.

Paul St Leger Kelly, Legal Practitioner

PHELLY